

City and County of San Francisco Employees' Retirement System

July 1, 2019 Actuarial Valuation Report

Produced by Cheiron

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SECTION I – BOARD SUMMARY



Historical and Projected Employer Contribution Rates (Before Cost-Sharing)





SECTION I – BOARD SUMMARY

Key Findings of the July 1, 2019 Valuation

The key results of the July 1, 2019 actuarial valuation are as follows:

- The employer contribution rate increased from 25.19% for FYE 2020 to 26.90% for FYE 2021 before any cost-sharing adjustments. After the cost-sharing adjustments, the estimated employer contribution rate increased from 21.78% to 23.49%. The actual aggregate employer contribution rates after cost-sharing adjustments will depend upon the proportion of the actual payroll for each employee group defined in the Charter. See Table VI-2 for more details.
- The employee contribution rates in FYE 2021 after the cost-sharing adjustment will remain the same as they are in FYE 2020. That is, there is no change to the cost-sharing adjustments. The average employee contribution rate after cost-sharing adjustments is estimated to be 11.02%.
- The funded ratio based on the Market Value of Assets increased from 89.8% to 90.6%, and the unfunded liability decreased from \$2.78 billion to \$2.72 billion. On an actuarial value basis, the funded ratio increased from 87.3% to 87.7%, though the unfunded liability increased from \$3.47 billion to \$3.55 billion.
- The return on the Market Value of Assets for the year ended June 30, 2019 was approximately 8.1% resulting in a gain of about \$198 million that will be recognized over the next five years. The return on the Actuarial Value of Assets was 7.7%, which recognizes 20% of the FYE 2019 gain as well as deferred investment gains and losses from previous years, and results in an actuarial gain of about \$59 million.
- Because actual investment returns were greater than expected, a partial Supplemental COLA was payable, increasing benefits for certain retirees and increasing the Actuarial Liability by approximately \$141 million. This increase is amortized over a period of five years, increasing the contribution rate by 0.92% of pay.
- The amortization payment for the assumption changes effective with the July 1, 2015 valuation is being phased-in over a five-year period. SFERS is in the fifth and final year of the phase-in and the UAL payment increased from \$83 million to \$109 million, increasing the contribution rate by 0.63% of payroll.



SECTION I – BOARD SUMMARY

Funded Status

This report measures assets and liabilities for funding purposes. Table I-1 below summarizes the Actuarial Liability, assets, and related ratios as of July 1, 2019 compared to July 1, 2018.

Table I-1 Summary of Key Valuation Results (Amounts in millions)							
Valuation Date	Ju	ly 1, 2019	Ju	ly 1, 2018	% Change		
Actuarial Liability	\$	28,798.6	\$	27,335.4	5.4%		
Actuarial Value of Assets Unfunded Actuarial Liability (actuarial value) Funding Ratio (actuarial value)	\$	25,247.6 3,551.0 87.7%	\$	23,866.0 3,469.4 87.3%	5.8% 2.4% 0.4%		
Market Value of Assets Unfunded Liability (market value) Funding Ratio (market value)	\$	26,078.6 2,720.0 90.6%	\$	24,558.0 2,777.4 89.8%	6.2% -2.1% 0.7%		
Expected Payroll	\$	3,549.9	\$	3,385.5	4.9%		
Interest on UAL (MVA basis) Interest Cost as Percent of Payroll	\$	194.2 5.5%	\$	198.3 5.9%	-2.1% -0.4%		

The Actuarial Liability increased by approximately \$1.5 billion including a \$141 million increase due to the 2019 partial Supplemental COLA. The Actuarial Value of Assets, which is used as the basis to set contribution rates, increased by approximately \$1.4 billion reflecting smoothed investment returns and contributions offset by benefits and expenses paid during the year. SFERS' Unfunded Actuarial Liability (UAL) increased by approximately \$82 million based on the Actuarial Value of Assets.

The Market Value of Assets increased approximately \$1.5 billion. SFERS' UAL based on the Market Value of Assets decreased approximately \$57 million.

The interest cost on the UAL – based on the Market Value of Assets – decreased by \$4 million. As a result, approximately 5.5% of payroll is necessary to pay the interest on the UAL, which is a decrease from 5.9% of payroll in the prior year.



SECTION I – BOARD SUMMARY

Contributions

SFERS funding policy sets employer contributions equal to the sum of:

- The normal cost under the Entry Age Normal Cost Method,
- The expected administrative expenses, and
- Amortization of the Unfunded Actuarial Liability.

The Charter (as amended by Proposition C effective July 1, 2012) requires employees to pay a portion of the net employer contribution rate. The portion each employee pays depends on the net employer contribution rate, the employee group, and the level of pay received by the employee. Unless explicitly identified, the figures shown in this report are before applying the cost-sharing adjustments. Table I-2 summarizes the employer and member contribution rates both before and after the cost-sharing adjustments.

Table I-2 Summary Of Contributions (Amounts in millions)						
		FYE 2021]	FYE 2020	A C	bsolute hange
<u>Contribution Rates Before Adjustments</u> Net Employer Contribution Rate Est. Aggregate Employee Contribution Rate Total Contribution Rate		26.90% <u>7.61%</u> 34.51%		25.19% <u>7.59%</u> 32.78%		1.71% <u>0.02%</u> 1.73%
Estimated Payroll Estimated Net Employer Contributions	\$	3,674.2 988.5	\$	3,504.0 882.6	\$	170.2 105.9
<u>Contribution Rates After Adjustments</u> Net Employer Contribution Rate Est. Aggregate Employee Contribution Rate Total Contribution Rate Estimated Payroll Estimated Net Employer Contributions	\$	23.49% <u>11.02%</u> 34.51% 3,674.2 863.1	\$	21.78% <u>11.00%</u> 32.78% 3,504.0 763.2	\$	1.71% <u>0.02%</u> 1.73% 170.2 99.9
<u>Total Contribution Rate</u> Normal Cost Rate Administrative Expense Rate UAL Rate Interest on Market Value UAL Principal on UAL Total UAL Rate		17.72% 0.60% 5.47% <u>10.72%</u> 16.19%		17.71% 0.60% 5.86% <u>8.61%</u> 14.47%		0.01% 0.00% -0.39% <u>2.11%</u> 1.72%
Total Contribution Rate		34.51%		32.78%		1.73%



SECTION I – BOARD SUMMARY

The net employer contribution rate before applying the cost-sharing adjustments increased 1.71% of payroll from 25.19% to 26.90% for the fiscal year ending June 30, 2021. The cost-sharing adjustment is estimated to decrease the employer contribution and increase the aggregate employee contributions by about 3.41% of payroll. Thus, the estimated employer contribution rate after cost sharing is 23.49% for FYE 2021. The cost-sharing adjustments will remain at this level as long as the employer contribution rate before adjustment is between 22.51% and 27.50%.

SFERS Membership

As shown in Table I-3 below, membership in SFERS increased in total by 2.5%. Active membership increased 0.8%, terminated vested membership increased 8.4%, and members receiving benefits increased by 2.7%. Total payroll increased by 4.9% for active members. The average pay per active member increased 4.1%.

Table I-3 Membership Total								
July 1, 2019 July 1, 2018 % Change								
Actives Terminated Vested Members Receiving Benefits Total SFERS Members		34,202 9,955 <u>30,778</u> 74,935		33,946 9,183 29,965 73,094	0.8% 8.4% 2.7% 2.5%			
Active Member Payroll (thousands) Average Pay per Active	\$ \$	3,549,940 103,800	\$ \$	3,385,520 99,700	4.9% 4.1%			

Active member payroll is projected for the fiscal year beginning on the valuation date.



SECTION I – BOARD SUMMARY

The chart below shows the historical trend in membership counts over the last 10 years. This trend can be an important indicator of growing plan maturity and sensitivity to investment returns, assumption changes, and other changes to the System. In particular, if the ratio of inactives to active members grows, it indicates that any losses on inactive liabilities or assets are likely to place a relatively greater burden on active members and employers. For SFERS, there was a moderate increase in this ratio immediately following the recession when active membership declined while the number of retirees grew. The ratio had been relatively stable just above 1.1 for several years as active membership grew in tandem with the growth in the number of retirees. In the last two years, however, growth in the inactive membership has outpaced the growth in active membership, and the support ratio has increased to almost 1.2.





SECTION I – BOARD SUMMARY

Contribution Reconciliation

The SFERS contribution rate for FYE 2021 before cost-sharing adjustments increased from 25.19% to 26.90% of membership payroll. Table I-4 shows sources for the change in the net employer contribution rate. The final year of the 5-year phase-in of the 2015 assumption changes and the July 1, 2019 Supplemental COLA, increased the contribution rate by approximately 1.55% of pay. The remainder of the increase was due to liability experience offset by the impact of the increased payroll and investment experience.

Table I-4 Net Employer Contribution Rate Reconciliation								
Normal Cost ¹ Amortization Total								
FYE 2020 Net Employer Contribution Rate	10.72%	14.47%	25.19%					
Phase-in of the 2015 assumption changes	0.00%	0.63%	0.63%					
Payroll increase more than assumed	0.00%	-0.20%	-0.20%					
Investment gain on actuarial value of assets	0.00%	-0.12%	-0.12%					
July 1, 2019 Supplemental COLA	0.00%	0.92%	0.92%					
Liability experience and other changes	- <u>0.01</u> %	<u>0.49</u> %	<u>0.48</u> %					
Total Change	-0.01%	1.72%	1.71%					
FYE 2021 Net Employer Contribution Rate	10.71%	16.19%	26.90%					

¹ Includes administrative expenses and is net of employee contributions.



SECTION I – BOARD SUMMARY

Historical and Projected Trends

Each valuation is a snapshot of the long-term progress of a pension fund. It is important to judge a current year's valuation result relative to historical trends, as well as trends expected into the future. Assumed Supplemental COLAs for future years are included in the projections on the following page.

The top chart on the following page shows asset measures (both market and actuarial) compared to the Actuarial Liability for the historical period from 2009 to 2019 and the projected period from 2020 to 2029 assuming all assumptions are met. The purple bars represent the historical Actuarial Liability while the black bars represent the projected Actuarial Liability. The light purple bar is the current valuation year.

These projections include an assumed level of Supplemental COLA each year. For the Post '96 Retirees, we assume a 50% probability of a full Supplemental COLA (1.50% for most members), so the projections include half of a full Supplemental COLA each year. For the Pre-97 Retirees, the probability is much smaller than 50% in the short term since the System is only 90.6% funded based on the Market Value of Assets, and it needs to be 100% funded to grant this group a Supplemental COLA.

At the top of each bar is the progression of SFERS funding ratios based on the Market Value of Assets. The System was 72% funded as of July 1, 2009, immediately after the market decline. Since then, investment returns and contribution increases offset by some assumption changes and the impact of Supplemental COLAs have led to increased funding ratios reaching 91% as of July 1, 2019.

The bottom chart on the following page shows historical and projected contribution rates for the fiscal years ending 2011 through 2031. The purple bars represent member contribution rates, and the gold bars represent employer contribution rates. Historical or calculated rates are shown in a darker shade than projected rates. All rates are shown prior to cost-sharing adjustments. The blue line represents the baseline projection from the 2018 actuarial valuation.

The employer contribution rate increased significantly from fiscal year ending 2011 through 2015. The increases were primarily due to the recognition of investment losses and assumption changes. Employer contribution rates declined for 2016 and 2017, but have gradually returned to about the same level as they were in 2015. This increase has been driven primarily by a combination of assumption changes and Supplemental COLAs. After FYE 2021, employer contributions are expected to gradually decline due to the recognition of net deferred investment gains of approximately \$873 million and the completion of the amortization of propositions from 2000 and 2002. In addition, the amortizations for some of the recent Supplemental COLAs will have been completed while the amortizations for the investment gains that created them will continue.



SECTION I – BOARD SUMMARY





The darker gold and purple bars represent actual historical contribution rates while the lighter bars represent projected rates. The very light gold bar represents the contribution rate developed in the current valuation.



SECTION II – ASSESSMENT AND DISCLOSURE OF RISK

Actuarial valuations are based on a set of assumptions about future economic and demographic experience. These assumptions represent a reasonable estimate of future experience, but actual future experience will undoubtedly be different and may be significantly different. This section of the report is intended to identify the primary risks to the plan, provide some background information about those risks, and provide an assessment of those risks.

Identification of Risks

The fundamental risk to the System is that the contributions needed to pay the benefits become unaffordable. While SFERS cannot determine on its own what contribution level is unaffordable, we can project expected contribution rates and illustrate the potential impact of key sources of risk on those contribution rates so the employers can assess affordability. While there are a number of factors that could lead to contribution amounts becoming unaffordable, we believe the primary risks for this System are:

- Investment risk,
- Interest rate risk, and
- Supplemental COLA risk.

Investment risk is the potential for investment returns to be different than expected. Interest rate risk is the potential for interest rates to be different than expected. For public plans, short-term fluctuations in interest rates have little or no effect, but longer-term trends can have a powerful effect on economic assumptions, particularly the discount rate. Supplemental COLA risk is the potential for the cost of future Supplemental COLAs to increase contribution rates.

Other risks that we have not identified may also turn out to be important.



SECTION II – ASSESSMENT AND DISCLOSURE OF RISK

The chart below shows the components of changes in the Unfunded Actuarial Liability (UAL) for the last 10 years, including investment gains and losses on the Actuarial Value of Assets, liability gains and losses, assumption changes, benefit changes, and contributions compared to the tread water level of contributions (normal cost plus interest on the UAL). The net UAL change is shown by the dark blue line.



SFERS Historical Changes in UAL 2010-2019

On a smoothed asset basis, the investment gains and losses (gold bars) from 2010 to 2013 reflect material investment losses driven by the market decline of 2008 and 2009, which was spread over the five successive years. Recent market experience has been primarily gains. Over the 10-year period, investment losses have added approximately \$0.9 billion to the UAL.

On the liability side (gray bars), SFERS has experienced mostly gains reducing the UAL by approximately \$0.7 billion over the 10-year period.

Assumption and method changes (purple bars) over the last 10 years have increased the UAL by about \$2.2 billion. The significant changes have included reductions in the discount rate as interest rates have declined, decreases in mortality rates, and increases in retirement rates.

Benefit changes (green bars) are all Supplemental COLAs. While our projections include an assumed level of Supplemental COLAs, the Actuarial Liability for determining contribution rates in each valuation does not. In 2016, the benefit increase is a result of the 2013 and 2014 retroactive Supplemental COLAs. Over the 10-year period, Supplemental COLAs increased the UAL by about \$1.2 billion.



SECTION II – ASSESSMENT AND DISCLOSURE OF RISK

Each year, the UAL is expected to increase for active member benefits attributable to the current year of service (the normal cost), administrative expenses, and interest on the UAL. This expected increase is referred to as the tread water level. If contributions are greater than the tread water level, the UAL is expected to decrease. Conversely, if contributions are less than the tread water level, the UAL is expected to increase. Over the 10-year period, contributions have decreased the UAL by about \$0.6 billion, and during 2019, contributions decreased the UAL by about \$232 million.

In general, the amortization methods used to determine contributions to the System are designed to collect more than the tread water level. However, the System may temporarily pay less than this threshold due to asset smoothing, the one-year delay between the valuation date and when contribution rates become effective or due to unexpected reductions in payroll.

Table II-1 Changes in Unfunded Actuarial Liability 2011 2012 2013 2014 2015 2010 2018 2019 Total 7.58% 7.58% 7.50% **Discount Rate** 7.75% 7.66% 7.50% 7.50% 7.50% 7.40% 7.40% Source AVA (G)/L 755.6 \$ 559.6 \$ 1,135.0 \$ 579.6 \$ (749.2) \$ (545.5) \$ 51.5 \$ (405.7) \$ (408.9) \$ (58.6) \$ 913.4 Liability (G)/L (314.4) (183.5) (187.1) (9.9) (157.9) (127.6) 34.5 (45.5) 35.7 231.6 (724.1) 353.4 148.8 135.5 0.0 153.1 1.048.4 0.0 50.2 297.7 0.0 2,187.1 Assumptions/Methods Supplemental COLAs 164.0 112.6 0.0 0.00.0 0.0 429.3 200.1200.8 141.01,247.8 Contributions¹ (56.9) (168.2) (83.7) (567.0) 121.8 73.8 (2.8)(14.5)(27.4)(176.7)(232.4)\$ 1,080.4 \$ 711.3 \$ 1,080.6 \$ 555.2 \$ (810.9) \$ 207.1 \$ 431.6 \$ (228.3) \$ (51.4) \$ 81.6 \$ 3,057.2 **Total UAL Change**

Table II-1 below summarizes the changes in the UAL over the last 10 years.

¹ Actual contributions less than normal cost, administrative expenses and interest on the UAL

Dollar amounts in millions

These totals support our identification of investment returns, Supplemental COLAs, and interest rates that drive assumption changes as the primary risks to the System.



SECTION II – ASSESSMENT AND DISCLOSURE OF RISK

The chart below shows the yield on a 10-year Treasury security compared to the System's assumed rate of return. The difference is a simple measure of the investment risk premium. From 2006 to 2019, the yield on the 10-year Treasury declined from about 5.1% to 2.1%. As interest rates declined, the System faced a choice:

- maintain the same risk premium and reduce the expected rate of return;
- maintain the same expected rate of return and increase the risk premium; or •
- some combination of the two strategies.

During this period, the System reduced its expected rate of return 60 basis points from 8.0% to 7.4% and increased its expected risk premium 240 basis points from 2.9% to 5.3%.



Historical Implied Risk Premium



SECTION II – ASSESSMENT AND DISCLOSURE OF RISK

Plan Maturity Measures

The future financial condition of a mature pension plan is more sensitive to each of the risks identified above than a less mature plan. Before assessing each of these risks, it is important to understand the maturity of SFERS compared to other public plans and how the maturity has changed over time.

Plan maturity can be measured in a variety of ways, but all of the measures get at one basic dynamic – the larger the plan is compared to the contribution or revenue base that supports it; the more sensitive the plan will be to risk. The measures below have been selected as the most important in understanding the primary risks identified for SFERS.

Support Ratio (Inactives per Active)

One simple measure of plan maturity is the ratio of the number of inactive members (those receiving benefits or entitled to a deferred benefit) to the number of active members. The revenue base supporting the plan is usually proportional to the number of active members, so a relatively high number of inactives compared to actives indicate a larger plan relative to its revenue base as well.



The chart above shows the distribution from the 5th to 95th percentile of support ratios for the plans in the Public Plans Database. The black diamond shows how San Francisco (SFERS) compares. Through 2004, the Plan was in the middle of the distribution even as the support ratio increased. Proposition F established an early retirement window for Miscellaneous members that



SECTION II – ASSESSMENT AND DISCLOSURE OF RISK

resulted in a significant increase in the support ratio in 2005. The support ratio increased again following the Great Recession, but has stabilized in recent years at a level in the 50th to 75th percentile for public plans.

Leverage Ratios

Leverage or volatility ratios measure the size of the plan compared to its revenue base more directly. An asset leverage ratio of 5.0, for example, means that if the system experiences a 10% loss on assets compared to the expected return, the loss would be equivalent to 50% of payroll. The same investment loss for a system with an asset leverage ratio of 10.0 would be equivalent to 100% of payroll.

As SFERS becomes better funded, the asset leverage ratio will increase, and if it was 100% funded, the leverage ratio would equal the Actuarial Liability (AL) leverage ratio. The AL leverage ratio also indicates how sensitive the system is to experience gains and losses or assumption changes. For example, an assumption change that increases the AL by 5% would add a liability equivalent to about 50% of payroll if the AL leverage ratio is 10.0.



Survey Data from Public Plans Database as of 12/17/2019



SECTION II – ASSESSMENT AND DISCLOSURE OF RISK



The two previous charts above and on page 16 show the distribution from the 5th to 95th percentile of Asset and Actuarial Liability leverage ratios for the plans in the Public Plans Database. The black diamond shows how SFERS compares.

SFERS' asset leverage ratio has consistently been at the 75th percentile or above compared to other plans while its absolute level has fluctuated with investment returns and the growth of the system. It reached a low during this period of 4.7 in 2009 and a peak of 7.6 in 2014 compared to the current ratio of 7.3. This level indicates that SFERS is more sensitive to investment returns than 75% of public plans.

SFERS' Actuarial Liability leverage ratio has consistently been between the 50th-75th percentile since 2001, and has recently been holding relatively constant around 8.0 while other plans have been increasing. This level means that SFERS is more sensitive to the impact of assumption changes than the majority of public plans.

Assessment of Risks

The fundamental risk to the System is that the contributions needed to fund the benefits become unaffordable. Assessing this risk, however, is complex because there is no bright line of what is unaffordable and the contribution amounts themselves are affected not just by the experience of the System, but also by the interaction of that experience and decisions by the Board related to assumptions, asset smoothing methods, and amortization periods.



SECTION II – ASSESSMENT AND DISCLOSURE OF RISK

Investment Risk – Stress Testing

To assess the potential impact of investment risk, we developed six hypothetical scenarios. The scenarios are balanced between positive and negative scenarios and are based on a normal distribution of one and five year expected returns as shown in the table below using the 5-7 year capital market assumptions from SFERS' investment consultant NEPC (Geometric return = 7.7%, standard deviation = 13.7%).

Distribution of Expected Average Annual Returns						
Percentile	1 Year	5 Year				
5%	-14.8%	-2.4%				
25%	-1.5%	3.6%				
50%	7.7%	7.7%				
75%	16.9%	11.8%				
95%	30.2%	17.8%				

The scenarios include a one-year shock using the 5^{th} and 95^{th} percentile returns for one year, a 5-year moderate scenario using the 25^{th} and 75^{th} percentile returns for five years and a 5-year significant scenario using the 5^{th} and 95^{th} percentile returns for five years. The table below summarizes the theoretical scenarios.

Theoretical Scenarios										
FYE	1-Yr S	Shock	5-Yr M	loderate	5-Yr Sig	gnificant				
	Neg	Pos	Neg	Pos	Neg	Pos				
2020	-14.80%	30.20%	3.60%	11.80%	-2.40%	17.80%				
2021	7.40%	7.40%	3.60%	11.80%	-2.40%	17.80%				
2022	7.40%	7.40%	3.60%	11.80%	-2.40%	17.80%				
2023	7.40%	7.40%	3.60%	11.80%	-2.40%	17.80%				
2024	7.40%	7.40%	3.60%	11.80%	-2.40%	17.80%				
2025+	7.40%	7.40%	7.40%	7.40%	7.40%	7.40%				

The charts on the following pages show the projections under each of these theoretical scenarios. The contribution charts include a blue line representing the 2019 baseline projections shown in the Board Summary to facilitate the comparison between the particular scenario and the projections assuming all assumptions are met. Supplemental COLAs for future years are calculated based on actual returns in excess of the expected return on the Actuarial Value of Assets. No Supplemental COLAs are assumed in years where there are no excess returns. The liability projections are shown as black bars in years a Supplemental COLA is payable and gray bars in years when no Supplemental COLA is payable. The contribution rates are shown before any cost-sharing adjustments.



SECTION II – ASSESSMENT AND DISCLOSURE OF RISK

One-Year Negative Shock Scenario: -14.8% return FYE 2020, 7.4% after







SECTION II – ASSESSMENT AND DISCLOSURE OF RISK

Projected Funded Status \$60,000 \$50,000 AL-Supp COLA AL-No Supp COLA Actuarial Assets Market Assets 117% 117% 115% 116% 114% 116% 116% 113% \$40,000 112% 111% 91% \$30,000 \$20,000 \$10,000 **\$0** 2019 2020 2022 2027 2021 2023 2024 2025 2026 2028 2029 Valuation Year

One-Year Positive Shock Scenario: 30.2% return FYE 2020, 7.4% after





SECTION II – ASSESSMENT AND DISCLOSURE OF RISK

Projected Funded Status \$60,000 \$50,000 AL-Supp COLA AL-No Supp COLA Actuarial Assets Market Assets 85% 84% 83% 82% 81% \$40,000 81% 83% 85% 87% 89% 91% \$30,000 \$20,000 \$10,000 **\$0** 2022 2027 2019 2020 2021 2023 2024 2025 2026 2028 2029 Valuation Year

Five-Year Moderate Negative Scenario: 3.6% return FYE 2020-2024, 7.4% after





SECTION II – ASSESSMENT AND DISCLOSURE OF RISK

Projected Funded Status \$60,000 \$50,000 AL-Supp COLA AL-No Supp COLA Actuarial Assets Market Assets 117% 119% 116% 118% 115% 118% 110% \$40,000 105% 100% 95% 91% \$30,000 \$20,000 \$10,000 **\$0** 2019 2020 2021 2022 2023 2024 2025 2026 2027 2028 2029 Valuation Year

Five-Year Moderate Positive Scenario: 11.8% return FYE 2020-2024, 7.4% after





SECTION II – ASSESSMENT AND DISCLOSURE OF RISK

Five-Year Significant Negative Scenario: -2.4% return FYE 2020–2024, 7.4% after







SECTION II – ASSESSMENT AND DISCLOSURE OF RISK



Five-Year Significant Positive Scenario: 17.8% return FYE 2020-2024, 7.4% after





SECTION II – ASSESSMENT AND DISCLOSURE OF RISK

The scenarios show that actual future investment returns have a significant impact on future contribution rates. The positive economic scenarios all result in the payment of Supplemental COLAs to both Pre-96 and Post '96 Retirees. The employer contribution rates decrease in FYE 2022 and continue to decline quickly and steadily for the remainder of the projection period. The five-year significant positive scenario (17.8%) shows a steady decline in the employer contribution rate to 0.0% by FYE 2027, while both the five-year positive moderate (11.8%) and one-year positive shock (30.2%) scenarios show more gradual declines to 1.8% and 0.1% respectively by FYE 2031.

The negative economic scenarios show relative stable or slight decreases in the employer contribution rates over the next four years before contributions rise again. Net deferred investment gains of approximately \$873 million and the completion of several amortizations in each of the next four years creates significant downward pressure on contribution rates for the next four years. The one-year negative shock (-14.8%) shows slight rate increases, averaging 27.7%, for the next two years with a decrease in FYE 2024 to 26.9% before the employer rate climbs to its peak in FYE 2029 of 29.6%. The five-year significant negative scenario (-2.4%) actually results in a gradual decrease over the next three years to 25.6% before the employer rate escalates to its peak in FYE 2029 of 40.0%. Finally, the five-year moderate negative scenario (3.6%) results in rate decreases over the entire 10-year period, actually decreasing to 21.8% in FYE 2025 before it increases and peaks in FYE 2029 at 26.5%.

The investment returns used in the projections above were selected solely to illustrate the impact of investment volatility on the pattern of funded status and employer contribution rates. They are not intended to be predictive of actual future contribution rates or funded status or even to represent a realistic pattern of investment returns.

Interest Rate and Discount Rate Change Risk – Sensitivity Testing

As shown above, assumption changes over the last decade have increased the UAL by approximately \$2.2 billion, with decreases in the discount rate from 7.75% to 7.40% accounting for approximately \$735 million of the increase. The reductions in discount rates have been largely driven by declines in interest rates that affect expectations of future investment returns. If there are further declines in interest rates or if there is a desire or need to reduce investment risk that reduces expected returns, the discount rate and expected returns may need to be reduced further. Conversely, if interest rates rise, expectations of future investment returns would also increase and the discount rate could be increased. The charts on the following pages show the impact on projected funded status and projected contributions if the discount rate and expected returns were reduced or increased by 100 basis points.



SECTION II – ASSESSMENT AND DISCLOSURE OF RISK

Discount Rate Sensitivity Testing – 100 Basis Point Reduction – 6.40%







SECTION II – ASSESSMENT AND DISCLOSURE OF RISK

Discount Rate Sensitivity Testing – 100 Basis Point Increase – 8.40%







SECTION II – ASSESSMENT AND DISCLOSURE OF RISK

Supplemental COLA Risk – Stress Testing

Supplemental COLA risk is the potential for the cost of future Supplemental COLAs to increase contribution rates. Supplemental COLAs are granted if there are excess returns (the actual return on the Market Value of Assets minus the expected return on Actuarial Value of Assets). For members who retired prior to November 6, 1996 or were hired after Proposition C passed in 2012, the Supplemental COLA is only payable if the System was 100% funded the prior year.

In determining the Actuarial Liability in the funding valuation and whether or not the System is 100% funded, there are no future Supplemental COLAs assumed. In the projections, however, Supplemental COLAs are assumed to be granted each year in the future with 50% probability (multiplied by the probability of being 100% funded for members with that requirement). If the Actuarial Liability were determined with the same assumption, it would affect the funded status as shown in the table below.

Table II-2 Impact of Anticipating Future Supplemental COLAs (Amounts in millions)						
Future Supplemental COLAs None Assumed % Difference						
Actuarial Liability	\$	28,798.6	\$	30,759.9	6.8%	
Actuarial Value of Assets Unfunded Actuarial Liability (actuarial value) Funding Ratio (actuarial value)	\$	25,247.6 3,551.0 87.7%	\$	25,247.6 5,512.3 82.1%	0.0% 55.2% -5.6%	
Market Value of Assets Unfunded Liability (market value) Funding Ratio (market value)	\$	26,078.6 2,720.0 90.6%	\$	26,078.6 4,681.3 84.8%	0.0% 72.1% -5.8%	

While current contributions rates do not anticipate any future Supplemental COLAs, when a Supplemental COLA is granted, the increase in Actuarial Liability is amortized over five years. The higher than expected investment returns that generate a Supplemental COLA are smoothed into the Actuarial Value of Assets over five years and then amortized over 20 years providing a reduction in contribution rates. In most cases, the gain from the investment returns is sufficient to offset the loss due to the Supplemental COLA in contribution rates. However, the worst situation for contribution rates is for investment returns to be just large enough to generate a Supplemental COLA. Then, the five-year amortization of the Supplemental COLA creates an increase in contribution rates that is not offset by the investment gains until after the five-year period.

To illustrate the impact of the Supplemental COLA on the employer contribution rate, the chart on the following page shows the estimated FYE 2022 contribution rate assuming actual rates of investment return vary from -15% to 30% with all other actuarial assumptions being met. The



SECTION II – ASSESSMENT AND DISCLOSURE OF RISK

expected employer contribution rate for FYE 2022 ranges from 24.5% to 27.8%, a relatively narrow range compared to the extremely wide range of investment returns.

There is downward pressure on the FYE 2022 employer contribution rate due to \$176 million of net deferred investment gains that are recognized in the next year, and the completion of payments on the UAL from a 2002 Charter amendment of approximately 1.2% of pay. As shown in the chart, a return of approximately 7.0% starts to generate a Supplemental COLA, and a return of approximately 8.25% or greater generates a full Supplemental COLA.



The impact of future Supplemental COLAs on contribution rates and funded status is the worst when the investment returns are just large enough to generate a Supplemental COLA. To illustrate this potential risk and how the amortization method manages it, the projections on the following page assume 8.25% returns each year.



SECTION II – ASSESSMENT AND DISCLOSURE OF RISK



Supplemental COLA Risk Stress Test





SECTION II – ASSESSMENT AND DISCLOSURE OF RISK

These projections show that the 5-year amortization method manages this risk relatively well. There is a chance that contributions increase somewhat above the current level in the short-term, but the risk is limited both in scope and duration. Also, there is significant progress in the funded status of the plan reaching 100% funding by 2026.



SECTION III – CERTIFICATION

The purpose of this report is to present the July 1, 2019 Actuarial Valuation of the City and County of San Francisco Employees' Retirement System (SFERS or the System). This report is for the use of the System and its auditors in preparing financial reports in accordance with applicable law and annual report requirements.

In preparing our report, we relied on information, some oral and some written, supplied by the System. This information includes, but is not limited to, the plan provisions, employee data, and financial information. We performed an informal examination of the obvious characteristics of the data for reasonableness and consistency in accordance with the Actuarial Standard of Practice No. 23.

All demographic assumptions were adopted at the November 18, 2015 Board meeting based on recommendations from our experience study covering plan experience during the period from July 1, 2009 through June 30, 2014. The economic assumptions in this report were adopted by the Board with our input at the July 10, 2019 Board meeting.

The measures, including funding ratios, in this report are for the purpose of establishing contribution rates. These measures are not appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations.

Future actuarial measurements may differ significantly from the current measurements due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; and, changes in plan provisions or applicable law.

This report and its contents have been prepared in accordance with generally recognized and accepted actuarial principles and practices and our understanding of the Code of Professional Conduct and applicable Actuarial Standards of Practice set out by the Actuarial Standards Board as well as applicable laws and regulations. Furthermore, as credentialed actuaries, we meet the Qualification Standards of the American Academy of Actuaries to render the opinion contained in this report. This report does not address any contractual or legal issues. We are not attorneys and our firm does not provide any legal services or advice.

This report was prepared for the System for the purposes described herein and for the use by the plan auditor in completing an audit related to the matters herein. Other users of this report are not intended users as defined in the Actuarial Standards of Practice, and Cheiron assumes no duty or liability to any other user.

Willie R. Hallack

William R. Hallmark, ASA, EA, FCA, MAAA Consulting Actuary

ame

Anne D. Harper, FSA, EA, MAAA Principal Consulting Actuary



SECTION IV – ASSETS

SFERS uses and discloses two different asset measurements which are presented in this section of the report: Market Value and Actuarial Value of Assets. The market value represents the value of the assets if they were liquidated on the valuation date. The Actuarial Value of Assets is a value that attempts to smooth annual investment return performance over multiple years to reduce the impact of investment volatility on SFERS contribution rates.

This section includes the following information on SFERS assets:

- Statement of changes in the Market Value of Assets during the year,
- Development of the Actuarial Value of Assets, and
- Discussion of investment performance for the year.

Changes in the Market Value of Assets

Table IV-1 Change in Market Value of Assets (Amounts in thousands)									
FYE 2019 FYE 2018									
1.	Market Value, Beginning of Year	\$	24,557,966	\$	22,407,354				
2.	Additions								
	a. Employer Contributions		645,056		619,067				
	b. Member Contributions		380,980		364,696				
	c. Total Additions: (2a. + 2b.)	\$	1,026,036	\$	983,763				
3.	Net Investment Income		1,970,312		2,549,674				
4.	Benefits and Administrative Expenses		(1,475,665)		(1,382,825)				
5.	Net Increase/(Decrease): (2c.+3.+4.)	\$	1,520,683	\$	2,150,612				
6.	Market Value, End of Year	\$	26,078,649	\$	24,557,966				
7.	Estimated Rate of Return on Market Value		8.1%		11.5%				

Actuarial Value of Assets

To determine on-going contribution requirements, most pension funds utilize an Actuarial Value of Assets that differs from the Market Value of Assets. The Actuarial Value of Assets is intended to smooth year-to-year investment returns to reduce the volatility of contribution rates.

The actuarial value is calculated by recognizing 20% of the variance of each of the prior five years of actual investment returns compared to the expected return on the Actuarial Value of Assets. The expected return on the Actuarial Value of Assets is determined using SFERS actual cash flows and the assumed rate of return (7.40% for the plan year ending 2019 and 7.50% for the plan years ending 2015 - 2018). See Appendix B for further explanation of the asset valuation method.



SECTION IV – ASSETS

	Table IV-2 Development of Actuarial Value of Assets for (Amounts in thousands)	r 7/1/20	19
			Total
1.	Actuarial Value as of 7/1/2018	\$	23,866,028
2.	Non-Investment Cash Flow for FYE 2019		(449,629)
3.	Expected Return for FYE 2019		1,772,589
4.	Expected Actuarial Value as of 7/1/2019: (1+2+3)	\$	25,188,988
5.	Actual Return in FYE 2019		1,970,312
6.	Actual Return Above Expected in 2018-2019: (5 - 3)		197,723
7.	Recognition of Returns Above / (Below) Expected		
	a. 2018-2019 (20% of 6.)		39,545
	b. 2017-2018		175,751
	c. 2016-2017		226,198
	d. 2015-2016		(265,276)
	e. 2014-2015		(117,657)
	f. Total: (7a. + 7b. + 7c. + 7d. + 7e.)	\$	58,561
8.	Actuarial Value as of 7/1/2019: (4 + 7f.)	\$	25,247,549
9.	Market Value as of 7/1/2019	\$	26,078,649
10.	Ratio of Actuarial Value to Market Value: (8 / 9)		96.8%
11.	Estimated Rate of Return on Actuarial Value		7.7%

Investment Performance

The internal rate of return on the Market Value of Assets, net of investment expenses, was 8.1% for the plan year ending June 30, 2019. This return compares to an assumed rate of return of 7.40% and resulted in actual returns that are approximately \$198 million more than the expected return on the Actuarial Value of Assets.

On an Actuarial Value of Assets basis, the return for the plan year ending June 30, 2019 was 7.7% compared to the assumed return of 7.40%. This return produced an overall SFERS investment gain on the Actuarial Value of Assets of \$59 million for the plan year ending June 30, 2019.



SECTION V – MEASURES OF LIABILITY

This section presents detailed information on liability measures for SFERS for funding purposes, including:

- Present value of all future benefits,
- Normal cost,
- Actuarial Liability, and
- Analysis of changes in the Unfunded Actuarial Liability during the year.

These measures are developed for the purpose of establishing contribution rates and are not appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations.

Present Value of all Future Benefits

The present value of all future benefits represents the amount of money today that is expected to be needed to pay all benefits of SFERS both earned as of the valuation date and those to be earned in the future by current plan members under the current plan provisions if all assumptions are met. Table V-1 below shows the present value of all future benefits as of July 1, 2019 and July 1, 2018.

Table V-1 Present Value of Future Benefits (Amounts in thousands)							
July 1, 2019 July 1, 2018 % Change							
Present Value of Future Benefits							
Actives	\$	16,274,051	\$	15,583,739	4.4%		
Terminated Vested		586,750		511,149	14.8%		
Members Receiving Benefits		17,487,027		16,512,803	5.9%		
Total	\$	34,347,828	\$	32,607,691	5.3%		

Normal Cost

Under the Entry Age Actuarial Cost Method, the present value of future benefits for each individual is spread over the individual's expected working career as a level percentage of the individual's expected pay. The normal cost is the amount attributed to the next year of service. Table V-2 on the next page shows the normal cost as of the valuation date separately for each tier of benefits for Police, Fire, and Miscellaneous employees.


SECTION V – MEASURES OF LIABILITY

Table V-2 Normal Cost by Group as of July 1, 2019 (Amounts in thousands)										
		Police		Fire	Mis	cellaneous		Total		
Normal Cost by Benefit Tier										
Old	\$	0	\$	0	\$	92	\$	92		
New		64,481		48,724		241,017		354,222		
Prop D		1,173		2,808		24,374		28,355		
Prop C		38,358		24,751		184,937		248,046		
Total	\$	104,012	\$	76,283	\$	450,420	\$	630,715		

Actuarial Liability

The Actuarial Liability is calculated by taking the present value of all future benefits and subtracting the present value of future normal costs as determined under the Entry Age Actuarial Cost Method. The Actuarial Liability represents the amount of money today that is expected to be needed to pay for benefits attributed to service prior to the valuation date if all assumptions are met. Table V-3 below shows the Actuarial Liability as of the valuation date separately for Police, Fire, and Miscellaneous employees.

Table V-3 Actuarial Liability by Group as of July 1, 2019 (Amounts in thousands)										
		Police		Fire	M	iscellaneous		Total		
Actuarial Liability										
Actives	\$	1,623,278	\$	1,333,065	\$	7,768,461	\$	10,724,804		
Terminated Vested		27,721		22,682		536,347		586,750		
Members Receiving Benefits										
Retirees		2,352,561		1,524,184		10,133,180		14,009,925		
Disabled		734,998		1,023,831		448,970		2,207,799		
Beneficiaries		355,898		284,095		629,310		1,269,303		
Total Members Receiving Benefits		3,443,457		2,832,110		11,211,460		17,487,027		
Total Actuarial Liability	\$	5,094,456	\$	4,187,857	\$	19,516,268	\$	28,798,581		



SECTION V – MEASURES OF LIABILITY

Changes in Unfunded Actuarial Liability

The Unfunded Actuarial Liability (UAL) is the difference between the Actuarial Liability and the Actuarial Value of Assets. The UAL of any retirement plan is expected to change at each subsequent valuation for a variety of reasons. Table V-4 below presents key changes in the UAL since the last valuation.

Table V-4 Development of 2019 Experience Gain/(Loss) (Amounts in millions)	
Item	Cost
1. Unfunded Actuarial Liability at July 1, 2018	\$ 3,469.4
2. Middle of year actuarial liability payment	(472.0)
3. Interest to end of year on 1. and 2.	239.6
4. UAL increase due to July 1, 2019 Supplemental COLA	 141.0
5. Expected Unfunded Actuarial Liability at July 1, 2019 (1+2+3+4)	\$ 3,378.0
6. Actual Unfunded Liability at July 1, 2019	 3,551.0
7. Experience (Loss:) (5 - 6)	\$ (173.0)
8. Portion of difference due to:	
a. Investment experience on actuarial value	\$ 58.6
b. Salaries more than expected	(46.0)
c. Old Safety Basic COLA less than expected	22.1
d. Retirements	(32.4)
e. Terminations	(47.5)
f. New entrants	(41.3)
g. Contributions (rate delay, payroll changes, and expense gain)	(46.2)
h. Mortality and disability experience	(11.5)
i. Other experience	 (28.8)
j. Total Loss	(173.0)



SECTION VI – CONTRIBUTIONS

The contribution allocation procedure employed by SFERS has three components to the total contribution: the normal cost determined under the Entry Age Actuarial Cost Method, administrative expenses, and the Unfunded Actuarial Liability contribution.

The normal cost shown in the prior section is divided by the projected payroll for the year for each benefit tier to determine the normal cost rate for that tier. The aggregate normal cost rate is the weighted average of the normal cost rate for each tier based on the expected payroll for that tier for the fiscal year to which the contribution rate applies. Finally, the normal cost rate is reduced by the member contribution rate to produce the employer normal cost rate.

Assumed administrative expenses of 0.60% of payroll are added to the contribution rate.

The difference between the Actuarial Liability determined under the Entry Age Actuarial Cost Method and the Actuarial Value of Assets is the Unfunded Actuarial Liability (UAL). The UAL is made up of unamortized prior Charter amendments, plus the impact of accumulated experience, assumption changes, and method changes.

Table VI-1 below develops the employer's contribution rate for FYE 2021 prior to any cost-sharing adjustments. The employer pays the composite contribution rate on the payroll for all employees. The contribution rates shown for Police, Fire, and Miscellaneous are for illustrative purposes only.

Table VI-1 Development of the Net Employer Contribution Rate as of July 1, 2019 for FYE 2021 (Amounts in millions)											
FYE 2021											
	Police	Fire	Miscellaneous	TOTAL	TOTAL						
1. Total Normal Cost Rate	31.22%	32.36%	15.05%	17.72%	17.71%						
2. Member Contribution Rate	<u>8.16%</u>	8.17%	7.50%	<u>7.61%</u>	<u>7.59%</u>						
3. Employer Normal Cost Rate (1 2.)	23.06%	24.19%	7.55%	10.11%	10.12%						
4. a. UAL - Proposition balance as of 7/1/2019	\$ 88.9	\$ 88.0	\$ 592.9	\$ 769.8	\$ 867.9						
b. Other UAL as of 7/1/2019	260.4	185.0	2,335.8	2,781.2	<u>2,601.5</u>						
c. Net UAL - as of 7/1/2019 (4a.+4b.)	\$ 349.3	\$ 273.0	\$ 2,928.7	\$ 3,551.0	\$ 3,469.4						
5. a. Amortization of 4a., Proposition UAL	7.49%	10.87%	3.95%	4.74%	4.80%						
b. Amortization of 4b., Other UAL	<u>11.45%</u>	<u>11.45%</u>	<u>11.45%</u>	<u>11.45%</u>	<u>9.67%</u>						
c. Amortization of Net UAL (5a.+5b.)	18.94%	22.32%	15.40%	16.19%	14.47%						
6. Administrative Expenses	<u>0.60%</u>	<u>0.60%</u>	0.60%	<u>0.60%</u>	<u>0.60%</u>						
7. Net Employer Contribution Rate (3.+5c.+6.)	42.60%	47.11%	23.55%	26.90%	25.19%						



SECTION VI – CONTRIBUTIONS

Table VI-2 shows the estimated member and employer contributions adjusted for the cost-sharing provisions under Proposition C. The adjustments are based on the applicable table in the Charter for an employer contribution rate of 26.90% and the hourly pay rates shown in the table below.

Table VI-2 Employee and Employer Contribution Rates By Employee Group for FYE 2021 (Amounts in thousands)											
	Hourly	Esti Pa	mated yroll	Base	Rates	Adjust	ed Rates	Cost Sharing			
Hire Date	Pay	FY	E 2021	Employee	Employer	Employee	Employer	Adjustment			
Police and Fire											
< 11/2/1976	All	\$	0	7.00%	26.90%	11.50%	22.40%	4.50%			
11/2/1976 - 6/30/2010	All		327,368	7.50%	26.90%	12.00%	22.40%	4.50%			
> 6/30/2010	< \$61		218,026	9.00%	26.90%	12.50%	23.40%	3.50%			
> 6/30/2010	>= \$61		42,944	9.00%	26.90%	13.00%	22.90%	4.00%			
Miscellaneous											
< 11/2/1976	<\$30	\$	0	8.00%	26.90%	8.00%	26.90%	0.00%			
< 11/2/1976	\$30 - \$61		310	8.00%	26.90%	11.50%	23.40%	3.50%			
< 11/2/1976	>= \$61		184	8.00%	26.90%	12.00%	22.90%	4.00%			
>= 11/2/1976	<\$30		332,359	7.50%	26.90%	7.50%	26.90%	0.00%			
>= 11/2/1976	\$30 - \$61	1,7	768,178	7.50%	26.90%	11.00%	23.40%	3.50%			
>= 11/2/1976	>= \$61	Ģ	984,815	7.50%	26.90%	11.50%	22.90%	4.00%			
Estimated Total Plan		\$ 3,0	674,184	7.61%	26.90%	11.02%	23.49%	3.41%			
Estimated Contribution	Amounts			\$ 279,605	\$ 988,356	\$ 404,895	\$ 863,066	\$ 125,290			

Dollar Amounts in Thousands

Table VI-3 on the following page provides the payment schedules to amortize the changes to the Actuarial Liability as a result of changes to the Charter. Each Charter change is amortized over 20 years from the date it is first recognized in the valuation. Effective with the July 1, 2014 valuation, any new changes to active member benefits are amortized over a closed 15-year period, and any new changes to inactive or retired member benefits, including Supplemental COLAs, are amortized over a closed 5-year period. All amortization schedules are determined on a level percent of pay basis which means that for the duration of the amortization schedule, the payment amount increases each year at the assumed wage inflation rate.



SECTION VI – CONTRIBUTIONS

Table VI-3 Development of the Proposition Amortization Rate as of July 1, 2019 for FYE 2021 (dollars in thousands)											
		Р	olice	ŀ	ire	Misce	llaneous	Total			
Propositions	Remaining Period	Outstanding Balance	Amortization Payment	Outstanding Balance	Amortization Payment	Outstanding Balance	Amortization Payment	Outstanding Balance	Amortization Payment		
2000 Prop C - New Misc Ret Bfts	1	\$ 0	\$ 0	\$0	\$ 0	\$ 38,850	\$ 43,241	\$ 38,850	\$ 43,241		
6.25% Credited Interest on EE ctrbs	3	30	12	7	3	4,184	1,609	4,221	1,624		
2002 Prop H - Safety Ret Bfts	3	53,213	20,477	56,570	21,769	0	0	109,783	42,246		
5.0% Credited Interest on EE ctrbs	5	(292)	(70)	(139)	(33)	(26,739)	(6,401)	(27,170)	(6,504)		
2004 Prop E - New Safety LOD Bfts	6	3,844	781	5,399	1,096	0	0	9,243	1,877		
2003 Prop F - Misc 3+3 Early Ret Bfts	6	0	0	0	0	11,628	2,361	11,628	2,361		
Liability of 2003 Prop F (extended) - Misc 3+3 Early Ret Bfts	7	0	0	0	0	7,408	1,312	7,408	1,312		
Liability of 2003 Prop F (extended) - Misc 3+3 Early Ret Bfts	8	0	0	0	0	3,595	567	3,595	567		
2008 Prop B - New Misc Ret Bfts and Compound COLA	9	32,059	4,575	26,162	3,734	553,975	79,077	612,196	87,386		
Proposition Total		\$ 88,854	\$ 25,775	\$ 87,999	\$ 26,569	\$ 592,901	\$ 121,766	\$ 769,754	\$ 174,110		
Expected FYE 2021 Payroll Amortization Rate			\$ 343,948 7.49%		\$ 244,389 10.87%		\$ 3,085,847 3.95%		\$ 3,674,184 4.74%		



SECTION VI – CONTRIBUTIONS

Effective July 1, 2014, any new sources of UAL due to actuarial gains and losses, assumption changes, or method changes are amortized over a closed, layered 20-year period. In addition, the UAL as of July 1, 2013 not attributable to Propositions was re-amortized over a closed 19-year period as of July 1, 2014. Table VI-4 below shows all the Non-Proposition amortizations under the new amortization policy. All amortization schedules are determined on a level percent of pay basis which means that for the duration of the amortization schedule, the payment amount increases each year at the assumed wage inflation rate.

Development of the Non-Propositio	Table VI-4 n Amortization I (dollars in thousands)	Rate as of July 1, 20	19 for FYE 2021
Amortization Bases	Remaining Period	Outstanding Balance	Amortization Payment
2013 Non-Proposition UAL	14	\$ 2,526,435	\$ 252,630
2014 Actuarial Gain	15	(842,225)	(79,939)
2014 Assumption Change	15	148,987	14,141
2015 Actuarial Gain	16	(758,583)	(68,639)
2015 Assumption Change ¹	16	1,200,168	108,596
2013 Supplemental COLA	14	195,388	19,538
2014 Supplemental COLA	2	106,175	60,180
2016 Actuarial Loss	17	27,288	2,363
2017 Actuarial Gain	18	(394,754)	(32,820)
2017 Supplemental COLA	3	133,372	51,324
2017 Assumption and Method Change	18	50,042	4,160
2018 Actuarial Gain	19	(391,934)	(31,381)
2018 Supplemental COLA	4	169,288	49,750
2018 Assumption Change	19	297,564	23,825
2019 Actuarial Loss	20	173,069	13,380
2019 Supplemental COLA	5	140,998	33,751
Total Non-Proposition UAL		\$ 2,781,278	\$ 420,859
Expected FYE 2021 Payroll Amortization Rate			\$ 3,674,184 11.45%

¹ The amortization payment is fully phased-in for the July 1, 2019 valuation and will increase annually only with assumed payroll growth



SECTION VII – ACTUARIAL SECTION OF THE ANNUAL REPORT

The Government Finance Officers Association (GFOA) maintains a checklist of items to be included in a System's Comprehensive Annual Financial Report (CAFR) in order to receive recognition for excellence in financial reporting. SFERS' includes these exhibits in their Annual Report since they do not publish a formal CAFR. The following Tables VII-1 through VII-3 are exhibits listed by the GFOA, and they recommend showing 10 years of experience in each of these exhibits. Table VII-1 presents an Analysis of Financial Experience for the valuation year, Table VII-2 presents the Schedule of Funded Liabilities by Type, Table VII-3 shows the Schedule of Funding Progress and Table VII-4 shows the Retirees added and removed from the Rolls.

	Table VII-1 Analysis of Financial Experience (Amounts in thousands)											
(A) (B) (C) (D) (E) (F) $(A) + (B) + (C) = (C) + (C) $											(\mathbf{F})	
Gain or (Loss) for Year Ending	Ir	rvestment Income	Co	ontribution Income ¹	C] E	Combined Liability xperience	(I E	Gain or Loss) From Experience	Noi	n-Recurring Items ²	G I	(D)+(E) Composite ain or (Loss) During Year
July 1, 2019	\$	58,561	9	6 (46,222)	\$	(185,408)	\$	(173,069)	\$	(140,998)	\$	(314,067)
July 1, 2018		408,925		19,028		(35,783)		392,170		(498,554)		(106,384)
July 1, 2017		405,685		(55,038)		45,496		396,143		(250, 285)		145,858
July 1, 2010		(51,452)		38,401 07 444		(34,514)		(27,505)		(429,330)		(430,841)
July 1, 2013 July 1, 2014		545,500 740 172		97,444		127,010		110,300 865 178		(1,040,550) (152,100)		(277,790)
July 1, 2014 July 1, 2013		(570,555)		(41,020) (65,637)		0.873		603,470		(155,100)		(635,310)
July 1, 2013	((379,333) (1,135,013)		(05,057) (55,440)		9,073 187 116		(033,317) (1,003,337)		(135, 527)		(033,319) (1,138,864)
July 1, 2012	((1,133,013) (559,587)		(33,770)		183 528	,	(376 059)		(133, 327) (261, 317)		(637 376)
July 1, 2011 July 1, 2010		(755,593)				294,571		(461,022)		(517,416)		(978,438)

In the table below, non-recurring items include changes in assumptions and changes in plan provisions.

¹ Due to Payroll Changes, One-Year Lag, and Expenses (Not determined separately prior to the July 1, 2011 valuation).

² Includes Assumption, Method, and Benefit Changes as well as Supplemental COLAs.



SECTION VII - ACTUARIAL SECTION OF THE ANNUAL REPORT

	Table VII-2 Schedule of Funded Liabilities by Type (Amounts in millions)											
		(A)		(B)		(C)						
Valuation Date]	Active Member	R Ben	etirees, eficiaries,	R	Active Active Members'		Actuarial Value of	Portion Liabili by Rep	i of Actu ities Cov ported A	arial ered ssets	
July 1,	Co	ntributions	and	Inactives	Ι	Liabilities		Assets	(A)	(B)	(C)	
2019	\$	3,675	\$	18,074	\$	7,050	\$	25,248	100%	100%	50%	
2018 ¹		3,496		17,024		6,816		23,866	100%	100%	49%	
2017 ²		3,325		15,847		6,535		22,185	100%	100%	46%	
2016 ³		3,175		14,941		6,288		20,655	100%	100%	40%	
2015 4		2,995		13,931		6,045		19,653	100%	100%	45%	
2014 5		2,825		12,901		5,397		18,012	100%	100%	42%	
2013		2,633		12,257		5,335		16,303	100%	100%	26%	
2012 5		2,451		11,658		5,285		16,028	100%	100%	36%	
2011 5		2,364		10,987		5,248		16,313	100%	100%	56%	
2010 6		2,331		10,171		5,141		16,069	100%	100%	69%	

¹ Reflects revised discount rate

² *Reflects revised wage inflation assumption.*

³ Reflects 2013 and 2014 Retroactive Supplemental COLA benefits for Post96 Retirees.

⁴ Reflects revised demographic assumptions.

⁵ *Reflects revised discount rate and wage inflation.*

⁶ *Reflects revised economic and demographic assumptions.*

	Table VII-3 Schedule of Funding Progress (in thousands)											
Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Liability (AL)	Unfunded AL	Funded Ratio	Covered Payroll	Unfunded AL as a % of Covered Payroll						
July 1, 2019	\$ 25,247,549	\$ 28,798,581	\$ 3,551,032	88%	\$ 3,549,936	100%						
July 1, 2018	23,866,027	27,335,417	3,469,390	87%	3,385,517	102%						
July 1, 2017	22,185,244	25,706,090	3,520,846	86%	3,242,468	109%						
July 1, 2016	20,654,703	24,403,882	3,749,179	85%	3,062,422	122%						
July 1, 2015	19,653,338	22,907,892	3,254,554	86%	2,820,968	115%						
July 1, 2014	18,012,088	21,122,567	3,110,479	85%	2,640,153	118%						
July 1, 2013	16,303,397	20,224,776	3,921,379	81%	2,535,963	155%						
July 1, 2012	16,027,683	19,393,854	3,366,171	83%	2,393,842	141%						
July 1, 2011	16,313,120	18,598,728	2,285,608	88%	2,360,413	97%						
July 1, 2010	16,069,058	17,643,394	1,574,336	91%	2,398,823	66%						



SECTION VII – ACTUARIAL SECTION OF THE ANNUAL REPORT

S	Table VII-4 Schedule of Retirees and Beneficiaries Added to and Removed from Retirement Payroll											
	Added											
FYE	Member Count	Annual Allowance	Member Count	Annual Allowance	Member Count	Annual Allowance	% Increase in Annual Allowance	Avearge Annual Allowance				
2010	2,004	85,601,938	798	22,483,938	23,500	834,425,915	10.5%	35,507				
2011	1,672	66,575,560	880	24,641,442	24,292	905,053,471	8.5%	37,257				
2012	1,769	70,868,367	871	26,958,609	25,190	982,250,287	8.5%	38,994				
2013	1,577	66,437,220	733	22,406,077	26,034	1,045,547,799	6.4%	40,161				
2014	1,588	65,923,470	770	25,170,856	26,852	1,103,959,803	5.6%	41,113				
2015	1,564	63,136,134	931	29,314,643	27,485	1,157,081,680	4.8%	42,099				
2016	1,657	72,049,646	856	30,384,191	28,286	1,247,230,245	7.8%	44,094				
2017	1,769	80,214,008	928	35,082,179	29,127	1,332,430,263	6.8%	45,746				
2018	1,797	84,574,963	959	36,284,323	29,965	1,424,324,641	6.9%	47,533				
2019	1,770	83,661,179	957	36,959,870	30,778	1,513,436,081	6.3%	49,173				



Table A-1											
	Active	Member Data - B	y G	roup							
		July 1, 2019		July 1, 2018	% Change						
Total											
Count		34,202		33,946	0.8%						
Average Current Age		46.6		46.6	0.0						
Average Service		10.6		10.6	0.0						
Annual Pensionable Earnings	\$	3,378,714,262	\$	3,235,979,830	4.4%						
Average Pensionable Earnings	\$	98,787	\$	95,327	3.6%						
Police											
Count		2,471		2,394	3.2%						
Average Current Age		40.6		40.6	0.0						
Average Service		12.1		12.0	0.1						
Annual Pensionable Earnings	\$	312,984,374	\$	291,499,014	7.4%						
Average Pensionable Earnings	\$	126,663	\$	121,762	4.0%						
Fire											
Count		1,675		1,642	2.0%						
Average Current Age		43.7		44.0	-0.3						
Average Service		13.3		13.4	-0.1						
Annual Pensionable Earnings	\$	222,140,313	\$	210,854,043	5.4%						
Average Pensionable Earnings	\$	132,621	\$	128,413	3.3%						
Miscellaneous											
Count		30,056		29,910	0.5%						
Average Current Age		47.3		47.3	0.0						
Average Service		10.3		10.4	-0.1						
Annual Pensionable Earnings	\$	2,843,589,575	\$	2,733,626,773	4.0%						
Average Pensionable Earnings	\$	94,610	\$	91,395	3.5%						



	Table A-2 Active Member Data - By July 1, 2019	y Chart	er
		Α	nnual Pensionable
	Counts		Earnings
Total			
Old	18	\$	2,079,248
New	17,199		1,846,428,472
Prop D	1,605		152,183,540
Prop C	15,380		1,378,023,002
Total	34,202	\$	3,378,714,262
Police			
Old	0	\$	0
New	1,330		192,551,338
Prop D	23		3,148,595
Prop C*	1,118		117,284,441
Total	2,471	\$	312,984,374
Fire			
Old	2	\$	345,068
New	931		144,208,742
Prop D	53		7,228,751
Prop C	689		70,357,752
Total	1,675	\$	222,140,313
Miscellaneous			
Old	16	\$	1,734,180
New	14,938		1,509,668,392
Prop D	1,529		141,806,194
Prop C	13,573		1,190,380,809
Total	30,056	\$	2,843,589,575

* Includes 181 members in the Sheriffs Plan (Charter A8.608) and 103 members in the Miscellaneous Safety Plan(Charter A8.610)



Table A-3 Non-Active Member Data - Total System												
		July 1. 2019	0,00	July 1, 2018	Change							
Retired					J							
Count		24,218		23,404	3.5%							
Average Age		70.7		70.5	0.2							
Total Annual Benefit*	\$	1,202,485,890	\$	1,124,937,875	6.9%							
Average Annual Benefit	\$	49,653	\$	48,066	3.3%							
Disabled												
Count		2,533		2,554	-0.8%							
Average Age		69.2		69.1	0.1							
Total Annual Benefit*	\$	169,403,447	\$	164,031,034	3.3%							
Average Annual Benefit	\$	66,879	\$	64,225	4.1%							
Beneficiaries												
Count		4,027		4,007	0.5%							
Average Age		77.5		77.4	0.1							
Total Annual Benefit*	\$	141,546,744	\$	135,355,732	4.6%							
Average Annual Benefit	\$	35,149	\$	33,780	4.1%							
Payee Total												
Count		30,778		29,965	2.7%							
Average Age		71.4		71.3	0.1							
Total Annual Benefit*	\$	1,513,436,081	\$	1,424,324,641	6.3%							
Average Annual Benefit	\$	49,173	\$	47,533	3.4%							
Inactives												
Count		9,955		9,183	8.4%							
Average Age		47.1		47.1	0.0							
Total Contribution Balance with Interest	\$	294,295,619	\$	255,588,224	15.1%							
Average Contribution Balance with Interest	\$	29,563	\$	27,833	6.2%							

* Benefits provided in June 30 valuation data, plus estimated Basic COLAs effective July 1 and December 28, 2019 for the Old Safety COLA groups. Estimated Supplemental COLAs effective July 1, 2019 for eligible members are also included. If applicable, limited by Section 415(b) of the Internal Revenue Code.



Table A-4 Non-Active Member Data - Old Safety - Prop H Pre 7/1/1975 Retirements												
Pro	.////1/19/5 Ji	Retirements		July 1, 2018	Change							
Retired												
Count		4		5	-20.0%							
Average Age		89.0		89.4	-0.4							
Total Annual Benefit*	\$	111,423	\$	140,713	-20.8%							
Average Annual Benefit	\$	27,856	\$	28,143	-1.0%							
Disabled												
Count		48		54	-11.1%							
Average Age		84.8		84.4	0.4							
Total Annual Benefit*	\$	1,947,700	\$	2,110,886	-7.7%							
Average Annual Benefit	\$	40,577	\$	39,090	3.8%							
Beneficiaries												
Count		109		120	-9.2%							
Average Age		84.5		84.5	0.0							
Total Annual Benefit*	\$	3,651,779	\$	3,948,134	-7.5%							
Average Annual Benefit	\$	33,503	\$	32,901	1.8%							
Payee Total												
Count		161		179	-10.1%							
Average Age		84.7		84.6	0.1							
Total Annual Benefit*	\$	5,710,903	\$	6,199,733	-7.9%							
Average Annual Benefit	\$	35,471	\$	34,635	2.4%							
Inactives												
Count		0		0								
Average Age		N/A		N/A								
Total Contribution Balance with Interest		N/A		N/A								
Average Contribution Balance with Interest		N/A		N/A								

* Benefits provided in June 30 valuation data, plus estimated Basic COLAs effective July 1 and December 28, 2019. If applicable, limited by Section 415(b) of the Internal Revenue Code.



APPENDIX A – MEMBERSHIP INFORMATION

	Tal	ble A-5			
Non-Active N	lember D	ata - Old Safety	y - I	Prop M	
Charters A8	8.559, A8.	.585, A8.595, an	d A	8.596	
	J	July 1, 2019		July 1, 2018	Change
Retired					
Count		960		1,002	-4.2%
Average Age		76.7		76.0	0.7
Total Annual Benefit*	\$	103,603,182	\$	104,955,370	-1.3%
Average Annual Benefit	\$	107,920	\$	104,746	3.0%
Disabled					
Count		571		592	-3.5%
Average Age		77.1		76.5	0.6
Total Annual Benefit*	\$	62,234,997	\$	61,848,926	0.6%
Average Annual Benefit	\$	108,993	\$	104,475	4.3%
Beneficiaries					
Count		673		682	-1.3%
Average Age		80.5		80.2	0.3
Total Annual Benefit*	\$	57,113,676	\$	55,628,396	2.7%
Average Annual Benefit	\$	84,864	\$	81,567	4.0%
Payee Total					
Count		2,204		2,276	-3.2%
Average Age		78.0		77.4	0.6
Total Annual Benefit*	\$	222,951,855	\$	222,432,692	0.2%
Average Annual Benefit	\$	101,158	\$	97,730	3.5%
Inactives					
Count		2		2	0.0%
Average Age		73.5		72.5	1.0
Total Contribution Balance with Interest	\$	2,694	\$	2,591	4.0%
Average Contribution Balance with Interest	\$	1,347	\$	1,295	4.0%

* Benefits provided in June 30 valuation data, plus estimated Basic COLAs effective July 1 and December 28, 2019. Estimated Supplemental COLAs effective July 1, 2019 for eligible members are also included. If applicable, limited by Section 415(b) of the Internal Revenue Code.



Table A-6 Non-Active Member Data - New Safety												
	J	fuly 1, 2019		July 1, 2018	Change							
Retired												
Count		1,760		1,662	5.9%							
Average Age		63.3		62.8	0.5							
Total Annual Benefit*	\$	194,571,987	\$	179,164,375	8.6%							
Average Annual Benefit	\$	110,552	\$	107,800	2.6%							
Disabled												
Count		585		556	5.2%							
Average Age		63.5		63.0	0.5							
Total Annual Benefit*	\$	63,516,857	\$	58,703,838	8.2%							
Average Annual Benefit	\$	108,576	\$	105,582	2.8%							
Beneficiaries												
Count		130		124	4.8%							
Average Age		61.3		60.5	0.8							
Total Annual Benefit*	\$	8,866,890	\$	7,969,218	11.3%							
Average Annual Benefit	\$	68,207	\$	64,268	6.1%							
Payee Total												
Count		2,475		2,342	5.7%							
Average Age		63.3		62.7	0.6							
Total Annual Benefit*	\$	266,955,734	\$	245,837,431	8.6%							
Average Annual Benefit	\$	107,861	\$	104,969	2.8%							
Inactives												
Count		317		283	12.0%							
Average Age		44.1		43.8	0.3							
Total Contribution Balance with Interest	\$	17,817,385	\$	13,707,053	30.0%							
Average Contribution Balance with Interest	\$	56,206	\$	48,435	16.0%							

* Benefits provided in June 30 valuation data, plus estimated Supplemental COLA effective July 1, 2019 for eligible members. If applicable, limited by Section 415(b) of the Internal Revenue Code.



Table A-7 Non-Active Member Data - Miscellaneous												
		July 1, 2019		July 1, 2018	Change							
Retired												
Count		21,494		20,735	3.7%							
Average Age		71.0		70.8	0.2							
Total Annual Benefit*	\$	904,199,297	\$	840,677,417	7.6%							
Average Annual Benefit	\$	42,068	\$	40,544	3.8%							
Disabled												
Count		1,329		1,352	-1.7%							
Average Age		67.8		67.7	0.1							
Total Annual Benefit*	\$	41,703,892	\$	41,367,384	0.8%							
Average Annual Benefit	\$	31,380	\$	30,597	2.6%							
Beneficiaries												
Count		3,115		3,081	1.1%							
Average Age		77.2		77.1	0.1							
Total Annual Benefit*	\$	71,914,399	\$	67,809,984	6.1%							
Average Annual Benefit	\$	23,086	\$	22,009	4.9%							
Payee Total												
Count		25,938		25,168	3.1%							
Average Age		71.6		71.4	0.2							
Total Annual Benefit*	\$	1,017,817,589	\$	949,854,785	7.2%							
Average Annual Benefit	\$	39,240	\$	37,741	4.0%							
Inactives												
Count		9,636		8,898	8.3%							
Average Age		47.2		47.2	0.0							
Total Contribution Balance with Interest	\$	276,475,540	\$	241,878,580	14.3%							
Average Contribution Balance with Interest	\$	28,692	\$	27,183	5.5%							

* Benefits provided in June 30 valuation data, plus estimated Supplemental COLA effective July 1, 2019 for eligible members. If applicable, limited by Section 415(b) of the Internal Revenue Code.



	Table A-8 Distribution of Active Members as of July 1, 2019 Count By Age/Service - Total System														
	Years of Service														
Age	Under 1	1 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 and up	Total				
Under 25	147	133	0	0	0	0	0	0	0	0	280				
25 to 29	435	1,272	129	0	0	0	0	0	0	0	1,836				
30 to 34	520	2,206	976	131	0	0	0	0	0	0	3,833				
35 to 39	397	1,959	1,281	731	81	2	0	0	0	0	4,451				
40 to 44	291	1,383	1,094	907	508	91	1	0	0	0	4,275				
45 to 49	241	1,129	891	931	898	591	61	0	0	0	4,742				
50 to 54	207	940	758	797	970	905	457	75	2	0	5,111				
55 to 59	133	751	672	734	908	800	594	306	106	0	5,004				
60 to 64	63	383	455	517	611	491	337	261	115	8	3,241				
65 to 69	22	115	166	189	217	155	88	77	48	22	1,099				
70 and up	7	25	43	51	58	55	33	29	16	13	330				
Total Count	2,463	10,296	6,465	4,988	4,251	3,090	1,571	748	287	43	34,202				

	Table A-9 Distribution of Active Members as of July 1, 2019 Average Salary By Age/Service - Total System																			
	Years of Service																			
Age		Under 1 1 to 4 5 to 9 10 to 14 15 to 19 20 to 24 25 to 29 30 to 34 35 to 39 40 and up												Total						
Under 25	\$	61,362	\$	68,613	\$	0	\$	0	\$	0	\$	0	\$	0	\$	0	\$ 0	\$ 0	\$	64,806
25 to 29		76,187		80,332		91,226		0		0		0		0		0	0	0		80,116
30 to 34		83,226		84,282		100,728		107,794		0		0		0		0	0	0		89,130
35 to 39		87,596		88,308		102,274		114,548		118,629		114,241		0		0	0	0		97,137
40 to 44		83,254		88,171		101,469		111,654		118,889		118,917		88,244		0	0	0		100,526
45 to 49		85,084		87,707		98,483		111,545		116,645		128,186		132,556		0	0	0		105,381
50 to 54		79,592		87,675		92,263		102,588		109,852		122,382		134,622		133,036	189,028	0		105,611
55 to 59		82,982		88,765		91,984		98,803		103,167		112,373		121,333		114,387	101,280	0		102,601
60 to 64		82,470		86,763		92,382		97,019		94,468		100,496		111,224		113,563	104,140	85,448		97,952
65 to 69		97,176		89,262		84,810		92,560		101,183		100,737		112,852		114,189	109,547	100,373		98,031
70 and up		51,570		69,223		92,753		88,517		98,761		104,433		103,248		105,304	94,944	121,452		95,834
Avg. Salary	\$	81,264	\$	86,004	\$	97,710	\$	106,140	\$	108,301	\$	115,911	\$	122,590	\$	115,597	\$ 104,067	\$ 103,969	\$	98,787



	Table A-10 Distribution of Active Members as of July 1, 2019 Count By Age/Service - Police														
	Years of Service														
Age	Under 1	1 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 and up	Total				
Under 25	5	30	0	0	0	0	0	0	0	0	35				
25 to 29	12	282	34	0	0	0	0	0	0	0	328				
30 to 34	6	210	186	46	0	0	0	0	0	0	448				
35 to 39	2	91	119	201	13	0	0	0	0	0	426				
40 to 44	0	31	42	122	100	12	0	0	0	0	307				
45 to 49	0	15	24	74	108	141	12	0	0	0	374				
50 to 54	1	19	8	25	71	128	104	6	1	0	363				
55 to 59	0	14	12	7	19	53	37	7	1	0	150				
60 to 64	0	2	0	2	5	7	10	3	2	0	31				
65 to 69	0	1	0	2	0	4	1	1	0	0	9				
70 and up	0	0	0	0	0	0	0	0	0	0	0				
Total Count	26	695	425	479	316	345	164	17	4	0	2,471				

	Table A-11 Distribution of Active Members as of July 1, 2019 Average Salary By Age/Service - Police														
	Years of Service														
Age	Under 1	1 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 and up	Total				
Under 25	\$ 87,566	\$ 89,979	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 89,634				
25 to 29	87,566	94,389	112,632	0	0	0	0	0	0	0	96,031				
30 to 34	87,566	96,064	118,738	133,370	0	0	0	0	0	0	109,195				
35 to 39	87,566	95,957	122,203	138,271	141,866	0	0	0	0	0	124,615				
40 to 44	0	102,987	124,048	137,709	143,363	154,264	0	0	0	0	134,822				
45 to 49	0	103,572	125,750	137,290	138,616	149,641	164,788	0	0	0	141,119				
50 to 54	123,453	118,543	125,555	136,573	137,554	152,110	162,922	159,542	258,131	0	149,284				
55 to 59	0	153,856	130,136	139,371	146,788	143,772	158,534	172,946	160,491	0	148,913				
60 to 64	0	84,342	0	141,641	133,481	136,992	149,657	150,161	133,663	0	138,474				
65 to 69	0	265,812	0	138,564	0	132,787	147,311	133,594	0	0	150,555				
70 and up	0	0	0	0	0	0	0	0	0	0	0				
Avg. Salary	\$ 88,946	\$ 97,568	\$ 120,591	\$ 137,448	\$ 140,423	\$ 149,364	\$ 161,165	\$ 161,880	\$ 171,487	\$ 0	\$ 126,663				



	Table A-12 Distribution of Active Members as of July 1, 2019 Count By Age/Service - Fire														
	Years of Service														
Age	Under 1	1 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 and up	Total				
Under 25	3	8	0	0	0	0	0	0	0	0	11				
25 to 29	18	85	1	0	0	0	0	0	0	0	104				
30 to 34	25	150	59	3	0	0	0	0	0	0	237				
35 to 39	9	103	95	41	17	0	0	0	0	0	265				
40 to 44	6	38	69	41	50	17	0	0	0	0	221				
45 to 49	2	11	30	37	97	91	11	0	0	0	279				
50 to 54	1	8	9	25	78	114	91	11	0	0	337				
55 to 59	0	1	6	7	41	44	60	9	1	0	169				
60 to 64	0	0	0	3	10	9	12	7	1	0	42				
65 to 69	0	1	0	0	1	1	2	1	1	1	8				
70 and up	0	0	0	0	0	0	1	0	0	1	2				
Total Count	64	405	269	157	294	276	177	28	3	2	1,675				

	Table A-13 Distribution of Active Members as of July 1, 2019 Average Salary By Age/Service - Fire													
						Years o	f Service							
Age		Under 1	1 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 and up	Total		
Under 25	\$	67,371	\$ 87,282	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 81,852		
25 to 29		70,993	87,398	110,258	0	0	0	0	0	0	0	84,779		
30 to 34		70,088	93,099	125,111	132,859	0	0	0	0	0	0	99,144		
35 to 39		78,653	97,787	131,109	142,497	160,234	0	0	0	0	0	120,006		
40 to 44		94,830	93,484	122,854	145,674	150,624	149,361	0	0	0	0	129,598		
45 to 49		54,935	112,225	128,695	151,008	146,960	155,865	177,542	0	0	0	147,614		
50 to 54		72,375	83,328	134,376	140,057	146,365	160,086	172,201	171,526	0	0	156,300		
55 to 59		0	172,353	120,865	132,076	147,180	156,078	167,209	170,116	53,539	0	155,864		
60 to 64		0	0	0	182,040	132,977	147,070	170,380	193,592	182,872	0	161,479		
65 to 69		0	45,000	0	0	141,315	146,883	180,927	158,631	156,928	184,237	149,356		
70 and up		0	0	0	0	0	0	146,560	0	0	160,831	153,695		
Avg. Salary	\$	73,301	\$ 93,420	\$ 127,210	\$ 145,051	\$ 147,729	\$ 156,922	\$ 170,671	\$ 176,129	\$ 131,113	\$ 172,534	\$ 132,621		



Table A-14 Distribution of Active Members as of July 1, 2019 Count By Age/Service - Miscellaneous											
Years of Service											
Age	Under 1	1 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 and up	Total
Under 25	139	95	0	0	0	0	0	0	0	0	234
25 to 29	405	905	94	0	0	0	0	0	0	0	1,404
30 to 34	489	1,846	731	82	0	0	0	0	0	0	3,148
35 to 39	386	1,765	1,067	489	51	2	0	0	0	0	3,760
40 to 44	285	1,314	983	744	358	62	1	0	0	0	3,747
45 to 49	239	1,103	837	820	693	359	38	0	0	0	4,089
50 to 54	205	913	741	747	821	663	262	58	1	0	4,411
55 to 59	133	736	654	720	848	703	497	290	104	0	4,685
60 to 64	63	381	455	512	596	475	315	251	112	8	3,168
65 to 69	22	113	166	187	216	150	85	75	47	21	1,082
70 and up	7	25	43	51	58	55	32	29	16	12	328
Total Count	2,373	9,196	5,771	4,352	3,641	2,469	1,230	703	280	41	30,056

Table A-15 Distribution of Active Members as of July 1, 2019 Average Salary By Age/Service - Miscellaneous																			
	Years of Service																		
Age		Under 1		1 to 4		5 to 9		10 to 14		15 to 19		20 to 24	25 to 29	30 to 34	35 to 39	4() and up		Total
Under 25	\$	60,290	\$	60,294	\$	0	\$	0	\$	§ 0	\$	0	\$ 0	\$ 0	\$ 0	\$	0	\$	60,292
25 to 29		76,081		75,288		83,280		0		0		0	0	0	0		0		76,052
30 to 34		83,844		82,225		94,177		92,530		0		0	0	0	0		0		85,520
35 to 39		87,804		87,361		97,484		102,454		98,837		114,241	0	0	0		0		92,412
40 to 44		83,010		87,668		99,004		105,507		107,620		103,729	88,244	0	0		0		96,002
45 to 49		85,336		87,247		96,618		107,441		108,978		112,744	109,355	0	0		0		99,230
50 to 54		79,413		87,071		91,392		100,196		103,987		110,160	110,335	122,995	119,924		0		98,144
55 to 59		82,982		87,413		91,019		98,085		100,061		107,270	113,025	111,244	101,170		0		99,197
60 to 64		82,470		86,776		92,382		96,346		93,495		99,075	107,750	110,893	102,909		85,448		96,714
65 to 69		97,176		88,092		84,810		92,068		100,997		99,575	110,845	113,338	108,539		96,379		97,215
70 and up		51,570		69,223		92,753		88,517		98,761		104,433	101,894	105,304	94,944		118,171		95,481
Avg. Salary	\$	81,395	\$	84,803	\$	94,650	\$	101,290	\$	\$ 102,330	\$	106,651	\$ 110,528	\$ 112,067	\$ 102,814	\$	100,624	\$	94,610



APPENDIX A	A – MEMBERSHIP	INFORMATION
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Table A-16Distribution of Retirees, Disabled Members,and Beneficiaries as of July 1, 2019Count							
Age	Police	Fire	Misc	Total			
Under 50	46	18	111	175			
50 to 54	97	60	562	719			
55 to 59	295	187	1,616	2,098			
60 to 64	500	270	3,765	4,535			
65 to 69	503	395	5,649	6,547			
70 to 74	438	412	5,304	6,154			
75 to 79	299	324	3,571	4,194			
80 to 84	225	184	2,503	2,912			
85 to 89	164	131	1,622	1,917			
90 and up	139	153	1,235	1,527			
Total	2,706	2,134	25,938	30,778			



Count Distribution



Table A-17Distribution of Retirees, Disabled Members,and Beneficiaries as of July 1, 2019Annual Benefit *								
Age		Police		Fire		Misc		Total
Under 50	\$	2,898,758	\$	1,164,202	\$	2,438,986	\$	6,501,947
50 to 54		6,502,205		4,433,733		10,286,466		21,222,404
55 to 59		32,042,140		19,003,659		36,644,144		87,689,944
60 to 64		59,768,325		30,771,340		143,112,386		233,652,051
65 to 69		57,204,108		49,729,262		243,185,439		350,118,809
70 to 74		43,956,377		46,569,388		243,737,941		334,263,706
75 to 79		25,932,356		34,167,862		155,763,951		215,864,170
80 to 84		17,416,874		16,855,804		95,948,660		130,221,338
85 to 89		12,359,989		12,399,014		53,679,778		78,438,782
90 and up	90 and up9,244,71013,198,38633,019,83655,462,932							
Total	\$	267,325,842	\$	228,292,650	\$	1,017,817,589	\$	1,513,436,081

* Benefits used in the July 1, 2019 actuarial valuation



Benefit Distribution



APPENDIX A – MEMBERSHIP INFORMATION

		Summary	Table A and Reconciliat	A-18 ion of Participan	t Data			
Total System								
	Activo	Vested Terminated	Reciprocal	Non-Vested	Disabled	Retired	Ronoficiarios	Totals
Participants as of 7/1/2018	33,946	2,147	1,060	5,976	2,554	23,404	4,007	73,094
New Entrants	2,823	0	0	385	0	0	0	3,208
Returned to Work	188	(44)	(4)	(137)	0	(3)	0	0
Vested Terminations	(344)	344	0	0	0	0	0	0
Reciprocals	(13)	(4)	24	(7)	0	0	0	0
Non Vested Terminations	(643)	48	0	595	0	0	0	0
Refund/Withdrawal	(545)	(23)	(8)	(244)	0	0	0	(820)
Retirements	(1,165)	(122)	(20)	(8)	0	1,315	0	0
Disabilities	(13)	(12)	(8)	(1)	84	(50)	0	0
Benefit Ceased*	(32)	(3)	0	(20)	(108)	(599)	(247)	(1,009)
New Continuants	0	0	0	0	0	0	267	267
New Dissolutions	0	0	0	0	0	45	0	45
Duplicate Adjustments	0	0	0	0	3	106	0	109
Miscellaneous Adjustments	0	40	0	1	0	0	0	41
Participants as of 7/1/2019	34,202	2,371	1,044	6,540	2,533	24,218	4,027	74,935



APPENDIX A – MEMBERSHIP INFORMATION

		Summary	Table A and Reconciliat	A-19 ion of Participan	t Data			
			Polic	ce				
	A	Vested		Non-Vested				
D 4: 4 67/1/2010	Active	Terminated	Reciprocal	Terminated	Disabled	Retired	Beneficiaries	Totals
Participants as of 7/1/2018	2,394	54	17	143	523	1,631	526	5,288
New Entrants	168	0	0	11	0	0	0	179
Returned to Work	2	(1)	0	(1)	0	0	0	0
Vested Terminations	(16)	16	0	0	0	0	0	0
Non Vested Terminations	(8)	0	0	8	0	0	0	0
Reciprocals	0	0	0	0	0	0	0	0
Refund/Withdrawal	(10)	0	0	(8)	0	0	0	(18)
Retirements	(53)	(6)	0	(1)	0	60	0	0
Disabilities	(6)	(2)	(1)	0	23	(14)	0	0
Benefit Ceased*	0	0	0	0	(16)	(35)	(34)	(85)
New Continuants	0	0	0	0	0	0	31	31
New Dissolutions	0	0	0	0	0	8	0	8
Duplicate Adjustments	0	0	0	0	2	1	0	3
Miscellaneous Adjustments	0	7	0	1	0	0	0	8
Participants as of 7/1/2019	2,471	68	16	153	532	1,651	523	5,414



APPENDIX A – MEMBERSHIP INFORMATION

		Summary	Table A and Reconciliat	A-20 tion of Participan	nt Data			
			Fir	e				
		Vested		Non-Vested				
	Active	Terminated	Reciprocal	Terminated	Disabled	Retired	Beneficiaries	Totals
Participants as of 7/1/2018	1,642	33	22	16	679	1,038	400	3,830
New Entrants	98	0	0	3	0	0	0	101
Returned to Work	1	0	0	0	0	(1)	0	0
Vested Terminations	(2)	2	0	0	0	0	0	0
Reciprocals	0	0	0	0	0	0	0	0
Non Vested Terminations	(2)	0	0	2	0	0	0	0
Refund/Withdrawal	(3)	0	0	0	0	0	0	(3)
Retirements	(58)	(1)	0	0	0	59	0	0
Disabilities	0	(1)	0	0	10	(9)	0	0
Benefit Ceased*	(1)	0	0	0	(17)	(19)	(26)	(63)
New Continuants	0	0	0	0	0	0	15	15
New Dissolutions	0	0	0	0	0	5	0	5
Duplicate Adjustments	0	0	0	0	0	0	0	0
Miscellaneous Adjustments	0	6	0	0	0	0	0	6
Participants as of 7/1/2019	1,675	39	22	21	672	1,073	389	3,891



APPENDIX A – MEMBERSHIP INFORMATION

			Table A	A-21				
		Summary	and Reconciliat	ion of Participan	t Data			
Miscellaneous								
		Vested		Non-Vested				
	Active	Terminated	Reciprocal	Terminated	Disabled	Retired	Beneficiaries	Totals
Participants as of 7/1/2018	29,910	2,060	1,021	5,817	1,352	20,735	3,081	63,976
New Entrants	2,557	0	0	371	0	0	0	2,928
Returned to Work	185	(43)	(4)	(136)	0	(2)	0	0
Vested Terminations	(326)	326	0	0	0	0	0	0
Reciprocals	(13)	(4)	24	(7)	0	0	0	0
Non Vested Terminations	(633)	48	0	585	0	0	0	0
Refund/Withdrawal	(532)	(23)	(8)	(236)	0	0	0	(799)
Retirements	(1,054)	(115)	(20)	(7)	0	1,196	0	0
Disabilities	(7)	(9)	(7)	(1)	51	(27)	0	0
Benefit Ceased*	(31)	(3)	0	(20)	(75)	(545)	(187)	(861)
New Continuants	0	0	0	0	0	0	221	221
New Dissolutions	0	0	0	0	0	32	0	32
Duplicate Adjustments	0	0	0	0	1	105	0	106
Miscellaneous Adjustments	0	27	0	0	0	0	0	27
Participants as of 7/1/2019	30,056	2,264	1,006	6,366	1,329	21,494	3,115	65,630



APPENDIX A – MEMBERSHIP INFORMATION

Data Assumptions and Methods

In preparing our valuation results, we relied on information supplied by the SFERS staff. This information includes, but is not limited to, plan provisions, employee data, and financial information. Our methodology for obtaining the data used for the valuation is based upon the following assumptions and practices:

- Service for members on the "Active" data file was calculated using the field "Yrs Svc." Service buyback that has been paid for is added to the "Yrs Svc" field. Service buyback that is under contract, but not paid in full, as of the valuation date is assumed to be paid in full per the contract and this service is reflected in the projected benefit. An adjusted date of hire is retroactively calculated from the valuation date.
- Valuation Salary for the fiscal year ending 6/30/2019 is equal to "Cvd Pay" reported for fulltime members hired before the beginning of the previous plan year, and the maximum of "Cvd Pay" and "Calc Pay," which is an annualized pay rate, reported for new hires. A minimum of \$45,000 annual pay is used for all active members. Valuation Salary for the fiscal year ending 6/30/2020 is equal to Valuation Salary for the prior fiscal year increased for merit according to our assumptions and for wage inflation in accordance with the latest Memorandum Of Understanding (MOUs):
 - o 3.5% for all active members (3.0% effective July 1, 2019; 1.0% effective 12/28/2019)
- Salary used to determine benefit amounts for active part-time members ("Sch" = "P") is calculated as the greater of "Cvd Pay" and "Calc Pay." The annual projected service for part-time members is the same as the service accrual in the previous year. For all other members, Valuation Salary is used to determine benefit amounts.
- Benefits in the valuation data for members in pay status for the Miscellaneous and New Safety Charters include the Basic COLAs effective July 1, 2019.
- The Basic COLAs effective July 1 and December 28, 2019 for the Old Safety Charter retirees were estimated based on data provided by SFERS and included in the July 1, 2019 benefit.
- Supplemental COLA benefits were granted as of July 1, 2019 for members who retired on or after November 6, 1996 and were hired prior to January 7, 2012. There was an adjustment made to the benefits provided in the valuation data for a Supplemental COLA of 1.0% of the June 30, 2018 monthly benefit for Miscellaneous and New Safety Charters and varying amounts for the Old Safety Charter so that the total benefit increase was 3.0%, unless the Basic COLA was greater than 3.0%.
- Records on the "Active" data file are considered to be Active if they have a status of "AM" or "RT" which mean active, no "Job End Date or the "Job End Date" is after 6/30/2018, and do not have a retiree record and their "Cvd Pay" is greater than \$0.



- For accounts having duplicate records based on Social Security Number in the "Active" data file, the records are added together for fields "Cvd Pay," "Contribs," "Interest," "Shortage," "Short Int," and "Yrs Svc." The other data in the record is determined by the record which is considered open ("Plan Stat" = "O") with the most recent "Membership Date."
- Records on the "Active" data file are considered to be Inactive if they have a status of "VM," which means vested or they have a status of "AM" but their "Job End Date" is prior to 6/30/2019, or their "Cvd Pay" is \$0. If these inactive members have less than 5 years of service (non-vested), they are assumed to receive a lump sum distribution on the valuation date. If these inactive members have 5 or more years of service (vested), they are assumed to have elected a deferred benefit and to retire at age 55 for all Miscellaneous and Safety Prop C members. The assumed retirement age for Safety non-Prop C members is 51.
- For Safety members, the deferred benefit is estimated using Final Average Compensation multiplied by years of service (including service purchased) multiplied by the appropriate age factor. For Miscellaneous members, the deferred benefit at retirement is 200% of the member's contribution account balance with interest as of the valuation date projected with the assumed interest crediting rate to age 55 and then divided by the appropriate annuity factor from Table 12 of the Operating Tables. When there are deferred vested Miscellaneous Prop C members, their deferred benefit will be calculated the same except 200% will be replaced by 150%.
- Members on the "Inactive" data file are assumed to have elected a refund and receive a lump sum distribution on the valuation date if their "Withdrawal Date" is on or after the valuation date. If their "Withdrawal Date" is before the valuation date, they are assumed to have taken a full refund prior to the valuation date.
- Records on the "Retiree" file are considered in pay status if their benefit is not suspended or terminated.
- Members may retire and receive benefits under multiple Charter sections (e.g., a police officer can have two benefits, one for the service during the academy training which is considered Miscellaneous service and a second benefit for all other service as a police officer). We value each component of a member's benefit separately under the applicable Charter section. Consequently, the member counts reported in this valuation are slightly higher than the actual number of members due to some individual members being reported under multiple groups.
- We assume any member reported in last year's "Retiree" file and not in this year's file is deceased without a beneficiary and is removed from the valuation data.
- We assume all deceased members with payments continuing to a beneficiary have been reported in the "Retiree" file.



APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

A. Actuarial Assumptions

All demographic assumptions were adopted at the November 18, 2015 Board meeting based on our recommendations. Please refer to the demographic experience study report dated June 4, 2015 for the rationale for the demographic assumptions. The economic assumptions were adopted at the July 10, 2019 Board meeting based on our recommendations. Please refer to the economic assumption review presentation dated July 10, 2019 for the rationale for the economic assumptions.

1. Discount Rate

SFERS assets are assumed to earn 7.40% net of investment expenses.

2. Inflation

Wage Inflation: 3.50% compounded annually Consumer Price Inflation: 2.75% compounded annually

3. Interest Credited to Member Contributions

4.50%, compounded annually.

4. 401(a)(17) Maximum Compensation Limit

The compensation limit in Section 401(a)(17) of the Internal Revenue Code is assumed to increase with price inflation. In the valuation, compensation limits are only applied to members of new plans created by Proposition C for whom compensation is limited to a percentage of the 401(a)(17) compensation limit.

5. 415(b) Maximum Benefit Limit

The 415(b) limits have been applied to active members' current and future benefits. The 415(b) limit is assumed to increase with price inflation. The 415(b) limit has also been applied to the retiree members who were in excess of the 415(b) limit in 2019. The projected increase in the 415(b) limit for retirees is the same increase as their Basic COLA which depends on their Charter.

6. Salary Increase Rate

Wage inflation component: 3.50%



APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

The additional merit component:

	Table B-1 Salary Merit Increases							
Years of			Muni					
Service	Police	Fire	Drivers	Craft	Misc			
0	8.00%	15.00%	15.00%	3.50%	5.25%			
1	7.00	9.00	8.00	2.50	3.75			
2	6.00	6.00	2.00	1.75	2.75			
3	5.00	4.25	1.00	1.00	2.00			
4	4.25	3.00	0.00	0.75	1.50			
5	3.50	2.25	0.00	0.55	1.25			
6	3.00	1.95	0.00	0.40	1.00			
7	2.50	1.80	0.00	0.30	0.85			
8	2.25	1.70	0.00	0.25	0.70			
9	2.00	1.65	0.00	0.20	0.55			
10	1.80	1.60	0.00	0.15	0.50			
11	1.60	1.55	0.00	0.10	0.45			
12	1.50	1.50	0.00	0.05	0.40			
13	1.50	1.50	0.00	0.00	0.35			
14	1.50	1.50	0.00	0.00	0.30			
15	1.50	1.50	0.00	0.00	0.25			
16	1.50	1.50	0.00	0.00	0.20			
17	1.50	1.50	0.00	0.00	0.15			
18	1.50	1.50	0.00	0.00	0.10			
19	1.50	1.50	0.00	0.00	0.05			
20 & over	1.50	1.50	0.00	0.00	0.00			

Extra covered wages in the last year before service retirement are assumed to be as follows:

Safety	3.5%
Muni Drivers	4.5%
Craft Workers	4.5%
Miscellaneous	2.5%

7. Administrative Expense Assumption

There is a 0.60% of Payroll assumption included in the normal cost rates for administrative expenses.



APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

8. Timing of Contributions

Employer and employee contributions are made throughout the year.

9. Cost-of-Living Increase in Benefits

Basic COLA

Old Plans – Miscellaneous	2.00% per year
New Plans – Police, Fire, and Miscellaneous	2.00% per year
Old Plans – Police and Fire, Charters 8.559 and 8.585	4.20% per year
Old Plans – Police and Fire, Charters 8.595 and 8.596	3.10% per year
Old Plans – Police and Fire, pre-7/1/75 dates of retirement	2.50% per year

Old Safety COLA assumptions are based on the following formula:

(Wage Inflation + Ultimate Merit) $\div 2 \times Factor$

For retirements after 6/30/75, the Factor represents the ratio of the average salary for the last position held to the average pension benefit.

For Charters 8.559 and 8.585, the factor is 1.67 For Charters 8.595 and 8.596, the factor is 1.25 For pre-7/1/75 dates of retirement, the factor is 1.0

Supplemental COLA

For purposes of the actuarial valuation and the determination of contribution rates for FYE 2020, future Supplemental COLAs are assumed to be 0%.

For purposes of the baseline projections, future Supplemental COLAs are assumed to be:

- 0.75% for members (other than Old Safety) who are eligible for a Supplemental COLA regardless of the System's funded status, and
- 0.00% through FYE 2020 gradually increasing to 0.375% for FYE 2030and later for members who are eligible for a Supplemental COLA if the System is also 100% funded.

For the economic scenarios, Supplemental COLAs are estimated based on the investment returns of the economic scenario.



APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

10. Rates of Termination of Employment

Sample rates of termination by age and service for Miscellaneous members are shown below.

Table B-2 Misc. Rates of Termination by Age and Service Years						
Age	0	1	2 Serv	3	4	5 or more
20	37.50%	19.00%	15.00%	12.00%	9.00%	6.50%
25	27.50	19.00	10.00	9.00	7.00	6.50
30	24.00	14.00	9.00	9.00	7.00	5.50
35	20.00	9.00	9.00	7.00	6.50	4.25
40	17.50	9.00	8.00	6.00	4.50	3.00
45	15.00	9.00	6.00	4.50	3.50	2.50
50	15.00	9.00	6.00	4.50	3.50	2.60
55	15.00	9.00	6.00	4.50	3.50	3.15
60	15.00	9.00	6.00	4.50	3.50	5.00
65	15.00	9.00	6.00	4.50	3.50	12.50

Sample rates of termination by service for Police, Fire, Muni Drivers, and Craft members are shown on the next page. When members are eligible to retire, it is assumed that their termination rates are zero.



APPENDIX B – ACTUARIAL	ASSUMPTIONS	AND METHODS
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Table B-3						
	Rates of Termination					
	Muni					
Service	Police	Fire	Drivers	Craft		
0	10.00%	4.00%	12.00%	10.00%		
1	2.50	1.50	6.00	7.00		
2	1.50	1.50	5.00	6.00		
3	1.00	1.50	4.00	5.00		
4	0.75	1.50	3.50	4.00		
5	0.75	1.50	3.25	3.25		
6	0.75	0.75	3.00	2.75		
7	0.75	0.75	3.00	2.50		
8	0.75	0.75	3.00	2.25		
9	0.75	0.75	3.00	2.00		
10	0.75	0.75	3.00	1.75		
11	0.50	0.50	3.00	1.75		
12	0.50	0.50	3.00	1.75		
13	0.50	0.50	3.00	1.75		
14	0.50	0.50	3.00	1.75		
15	0.50	0.50	3.00	1.75		
16	0.50	0.50	3.00	1.75		
17	0.50	0.50	3.00	1.75		
18	0.50	0.50	3.00	1.75		
19	0.50	0.50	3.00	1.75		
20	0.50	0.50	3.00	1.75		
21	0.00	0.00	0.00	1.75		
22	0.00	0.00	0.00	1.75		
23	0.00	0.00	0.00	1.75		
24	0.00	0.00	0.00	1.75		
25	0.00	0.00	0.00	1.75		
26	0.00	0.00	0.00	0.00		

20% of terminating employees are assumed to subsequently work for a reciprocal employer and receive pay increases equal to the wage inflation assumption.

In estimating termination benefits for Miscellaneous members, it is assumed that employee contribution rates are, on average, not changed by the floating contribution rate provisions of Proposition C.



APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

11. Member Refunds

Non-vested terminated members are assumed to receive a refund of their contributions with interest. The rates of refund for terminated vested members are shown below.

Table B-4							
Veste	Vested Terminated Rates of Refund						
Age	Police & Fire	Miscellaneous					
Under 25	50.0%	60.0%					
25	40.0	47.5					
30	30.0	37.5					
35	20.0	30.0					
40	15.0	22.5					
45	10.0	15.0					
50	0.0	5.0					
55 & over	0.0	0.0					

In estimating refund amounts, it is assumed that employee contribution rates are, on average, not changed by the floating contribution rate provisions of Proposition C.

12. Rates of Disability

Sample disability rates of active participants are provided below. 100% of safety and 0% of Miscellaneous disabilities are assumed to be duty related.

Table B-5Rates of Disability at Selected Ages						
A go	Daliaa	Tino	Muni Drivora	Croft	Misc	Misc Moloc
Age	Police				remates	
30	0.05%	0.06%	0.01%	0.01%	0.01%	0.01%
35	0.09	0.15	0.06	0.06	0.05	0.04
40	0.16	0.38	0.11	0.12	0.10	0.08
45	0.37	0.60	0.17	0.24	0.28	0.11
50	0.79	1.20	0.75	0.44	0.55	0.30
55	3.00	5.00	1.20	0.64	0.60	0.42
60	6.10	12.75	0.00	0.00	0.00	0.00
65	7.50	15.00	0.00	0.00	0.00	0.00

Level of duty disability benefits			
(if projected to be disabled before service	retirement eligibility)		
Police	55% of pay		
Fire	55% of pay		



APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

13. Base Rates of Mortality for Healthy Lives

The mortality rates used in the valuation are developed from a base table that is projected generationally from the base year of that table using the mortality projection scale described below. Base mortality tables are developed by multiplying a published table by an adjustment factor that was developed in the experience study for the period ending June 30, 2014. The base mortality tables for healthy lives are described below.

a. Non-Annuitants – CalPERS employee mortality tables from their December 2013 experience study without scale BB projection

	Table B-6 Adjustment	
Gender	Factor	Base Year
Female	0.918	2009
Male	0.948	2009

b. Healthy Annuitants – CalPERS healthy annuitant mortality table from their December 2013 experience study without scale BB projection

	Table B-7 Adjustment	
Gender	Factor	Base Year
Female	1.014	2009
Male	0.909	2009

The table on the next page provides a sample of the mortality rates prior to any projection for mortality improvements.



Table B-8 Base Rates of Mortality for Healthy Lives at Selected Ages					
	Actives			Annuitants	
Age	Male	Female	Age	Male	Female
25	0.04%	0.02%	50	0.48%	0.50%
30	0.05	0.02	55	0.58	0.47
35	0.06	0.03	60	0.74	0.54
40	0.08	0.05	65	0.96	0.76
45	0.11	0.07	70	1.61	1.28
50	0.16	0.10	75	2.71	2.22
55	0.23	0.14	80	4.80	3.75
60	0.34	0.20	85	8.57	6.77
65	0.48	0.30	90	14.71	12.51
70	0.67	0.43	95	23.01	21.14
			100	31.41	32.32

APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

For active members, 25% of Safety deaths and 0% of Miscellaneous deaths are assumed to be duty related.

14. Base Rates of Mortality for Retired Disabled Lives

For disabled annuitant mortality, separate base tables are developed for males and females and for Miscellaneous and Safety members by multiplying a published table by an adjustment factor that was developed in the experience study for the period ending June 30, 2014. The base mortality tables for disabled annuitant lives are described below.

a. Miscellaneous Disabled Annuitants – RP-2014 Disabled Retiree Tables without MP-2014 projection

Gender	Table B-9 Adjustment Factor	Base Year
Female	1.066	2006
Male	0.942	2006


APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

b. Safety Disabled Annuitants – CalPERS industrial disability mortality table from their December 2013 experience study without scale BB projection

Table B-10Adjustment				
Gender	Factor	Base Year		
Female	0.983	2009		
Male	0.909	2009		

The table below provides a sample of the mortality rates for members with disability retirement prior to any projection for mortality improvements.

Table B-11 Rates of Mortality for Disabled Lives at Selected Ages				
	Police a	and Fire	All Misc	ellaneous
Age	Male	Female	Male	Female
50	0.48%	0.49%	2.26%	1.33%
55	0.58	0.45	2.34	1.60
60	0.79	0.62	2.65	2.07
65	1.30	1.05	3.42	2.70
70	2.01	1.75	4.60	3.65
75	3.49	2.90	6.31	5.24
80	6.03	4.89	8.88	7.74
85	9.44	7.82	12.92	11.57
90	14.71	12.13	19.27	16.91
95	23.01	20.50	26.34	24.16
100	31.41	31.33	33.75	33.08

15. Mortality Projection Scale

The mortality rates shown in the base tables above are projected generationally from the base year using a modified version of the MP-2015 projection scale. The scale was modified using the Society of Actuaries' model implementation tool with rates converging to the ultimate rate in 2017 (instead of 2029) and an ultimate rate of improvement of 0.85% (instead of 1.0%) up to age 85 decreasing to 0.70% (instead of 0.85%) at age 95.



APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

Table B-12 Mortality Projection Scales Year						
		Females			Males	
Age	2009	2013	2017+	2009	2013	2017+
30	-0.0064	0.0031	0.0085	0.0066	0.0132	0.0085
50	0.0036	0.0101	0.0085	0.0167	0.0170	0.0085
70	0.0211	0.0146	0.0085	0.0227	0.0140	0.0085
90	0.0145	0.0113	0.0078	0.0158	0.0120	0.0078

Sample rates of improvement are shown in the table below.

16. Rates of Retirement

Rates of retirement are based on age and service according to the tables on the following pages. For members hired on or after January 7, 2012 under that Charter Sections A8.603 and above (Prop C), the ultimate retirement age when the highest benefit multiplier is reached is at a later age. Thus, separate retirement rates are used for Prop C members.



	Table B-13					
I	Rates of Retirement by Age and Service					
19 Y e	ears of Sei	rvice or le	ss (24 or le	ss for Safe	ety)	
		Other tha	n Prop C			
			Muni			
Age	Police	Fire	Drivers	Craft	Misc	
50	0.0150	0.0200	0.0000	0.0000	0.0000	
51	0.0150	0.0100	0.0000	0.0000	0.0000	
52	0.0150	0.0100	0.0000	0.0000	0.0000	
53	0.0300	0.0100	0.0000	0.0000	0.0000	
54	0.0500	0.0425	0.0000	0.0000	0.0000	
55	0.0700	0.0750	0.0000	0.0000	0.0000	
56	0.0900	0.0750	0.0000	0.0000	0.0000	
57	0.0900	0.1500	0.0000	0.0000	0.0000	
58	0.0900	0.1500	0.0000	0.0000	0.0000	
59	0.0900	0.1500	0.0000	0.0000	0.0000	
60	0.0900	0.2000	0.1000	0.1000	0.1050	
61	0.0900	0.2000	0.1250	0.1000	0.1325	
62	0.0900	0.2000	0.2500	0.2000	0.2000	
63	0.0900	0.2000	0.2000	0.1500	0.1625	
64	0.0900	0.2000	0.2000	0.1500	0.1500	
65	1.0000	1.0000	0.2750	0.1500	0.2375	
66	1.0000	1.0000	0.2750	0.2500	0.2375	
67	1.0000	1.0000	0.2750	0.2500	0.2250	
68	1.0000	1.0000	0.2750	0.1500	0.2250	
69	1.0000	1.0000	0.2750	0.1500	0.2250	
70 & over	1.0000	1.0000	1.0000	1.0000	1.0000	



Table B-14					
Rates of Retirement by Age and Service					
20	20 - 29 Years of Service (25 to 29 for Safety)				
		Other tha	n Prop C		
			Muni		
Age	Police	Fire	Drivers	Craft	Misc
50	0.0500	0.0200	0.0300	0.0300	0.0275
51	0.0500	0.0200	0.0300	0.0250	0.0250
52	0.1000	0.0200	0.0300	0.0250	0.0250
53	0.2000	0.1000	0.0300	0.0400	0.0325
54	0.2200	0.2000	0.0500	0.0400	0.0400
55	0.2400	0.2250	0.0500	0.0400	0.0400
56	0.2600	0.2250	0.0500	0.0400	0.0425
57	0.2800	0.2250	0.0750	0.0400	0.0450
58	0.3000	0.2500	0.0750	0.0400	0.0500
59	0.3200	0.3000	0.1000	0.0750	0.0875
60	0.3400	0.3500	0.1000	0.1000	0.1150
61	0.3600	0.4000	0.1750	0.1500	0.2000
62	0.3600	0.4000	0.2500	0.3000	0.3250
63	0.3600	0.3000	0.3000	0.2000	0.2500
64	0.3600	0.3000	0.3500	0.2000	0.2500
65	1.0000	1.0000	0.3500	0.2750	0.3000
66	1.0000	1.0000	0.3500	0.2750	0.3000
67	1.0000	1.0000	0.3500	0.2750	0.3000
68	1.0000	1.0000	0.3500	0.2000	0.3000
69	1.0000	1.0000	0.3500	0.2000	0.3000
70 & over	1.0000	1.0000	1.0000	1.0000	1.0000



Table B-15					
]	Rates of Retirement by Age and Service				
	30 Y	ears of Se	rvice or m	ore	
		Ouler tha			
1 00	Dollao	Time	Mum Drivor	Croft	Mico
Age			Drivers		
50	0.2000	0.0200	0.0300	0.0300	0.0350
51	0.2000	0.0200	0.0300	0.0250	0.0350
52	0.2000	0.0200	0.0300	0.0250	0.0350
53	0.4000	0.1000	0.0300	0.0400	0.0350
54	0.4000	0.3500	0.0500	0.0400	0.0400
55	0.4000	0.3500	0.1500	0.0750	0.0550
56	0.4000	0.3500	0.1500	0.0750	0.0675
57	0.5000	0.3500	0.1500	0.0750	0.0875
58	0.5000	0.3500	0.1500	0.1500	0.1250
59	0.5000	0.3500	0.1500	0.3000	0.2000
60	0.5000	0.3500	0.2000	0.3750	0.3750
61	0.5000	0.4000	0.3500	0.3750	0.4500
62	0.5000	0.4000	0.3500	0.3750	0.4500
63	0.5000	0.3000	0.3500	0.3000	0.3750
64	0.5000	0.3000	0.3500	0.3000	0.3500
65	1.0000	1.0000	0.4500	0.3000	0.3250
66	1.0000	1.0000	0.4500	0.3000	0.3250
67	1.0000	1.0000	0.4500	0.3000	0.3250
68	1.0000	1.0000	0.4500	0.3000	0.3250
69	1.0000	1.0000	0.4500	0.3000	0.3250
70 & over	1.0000	1.0000	1.0000	1.0000	1.0000



Table B-16					
	Rates of]	Retirement	t by Age an	d Service	
19 Years	s of Servic	e or less (2	4 or less fo	or Safety) -	Prop C
					- F -
			Muni		
Age	Police	Fire	Drivers	Craft	Misc
50	0.0150	0.0200	0.0000	0.0000	0.0000
51	0.0150	0.0100	0.0000	0.0000	0.0000
52	0.0150	0.0100	0.0000	0.0000	0.0000
53	0.0300	0.0100	0.0000	0.0000	0.0000
54	0.0500	0.0425	0.0000	0.0000	0.0000
55	0.0700	0.0750	0.0000	0.0000	0.0000
56	0.0900	0.0750	0.0000	0.0000	0.0000
57	0.0900	0.1500	0.0000	0.0000	0.0000
58	0.0900	0.1500	0.0000	0.0000	0.0000
59	0.0900	0.1500	0.0000	0.0000	0.0000
60	0.0900	0.2000	0.0500	0.0500	0.0750
61	0.0900	0.2000	0.0750	0.0750	0.1000
62	0.0900	0.2000	0.1000	0.1750	0.1750
63	0.0900	0.2000	0.1500	0.1250	0.1250
64	0.0900	0.2000	0.2000	0.1250	0.1250
65	1.0000	1.0000	0.2500	0.2000	0.3000
66	1.0000	1.0000	0.2500	0.2500	0.2375
67	1.0000	1.0000	0.2500	0.2500	0.2250
68	1.0000	1.0000	0.2500	0.1500	0.2250
69	1.0000	1.0000	0.2500	0.1500	0.2250
70 & over	1.0000	1.0000	1.0000	1.0000	1.0000



Table B-17					
	Rates of R	etirement	by Age an	d Service	
20 - 29	Years of S	Service (2	5 to 29 for	Safety) - P	ron C
			Muni		
Age	Police	Fire	Drivers	Craft	Misc
50	0.0500	0.0200	0.0000	0.0000	0.0000
51	0.0500	0.0200	0.0000	0.0000	0.0000
52	0.1000	0.0200	0.0000	0.0000	0.0000
53	0.1500	0.0500	0.0300	0.0300	0.0325
54	0.1750	0.1500	0.0300	0.0300	0.0400
55	0.2000	0.1750	0.0300	0.0300	0.0400
56	0.2400	0.1750	0.0300	0.0300	0.0425
57	0.2600	0.1750	0.0300	0.0300	0.0450
58	0.3000	0.2500	0.0300	0.0300	0.0500
59	0.3200	0.3000	0.0500	0.0300	0.0875
60	0.3400	0.3500	0.1000	0.0750	0.1000
61	0.3600	0.4000	0.1250	0.1250	0.1500
62	0.3600	0.4000	0.1500	0.2500	0.2500
63	0.3600	0.3000	0.2000	0.1750	0.2000
64	0.3600	0.3000	0.2500	0.1750	0.2000
65	1.0000	1.0000	0.3000	0.3250	0.4000
66	1.0000	1.0000	0.3000	0.2750	0.3000
67	1.0000	1.0000	0.3000	0.2750	0.3000
68	1.0000	1.0000	0.3000	0.2000	0.3000
69	1.0000	1.0000	0.3000	0.2000	0.3000
70 & over	1.0000	1.0000	1.0000	1.0000	1.0000



APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

Table B-18					
ŀ	Rates of R	etirement	by Age an	d Service	
	30 Years	of Service	e or more -	Prop C	
			Muni		
Age	Police	Fire	Drivers	Craft	Misc
50	0.1000	0.0200	0.0000	0.0000	0.0000
51	0.1500	0.0200	0.0000	0.0000	0.0000
52	0.2000	0.0200	0.0000	0.0000	0.0000
53	0.2500	0.1000	0.0300	0.0300	0.0325
54	0.3000	0.2000	0.0500	0.0300	0.0400
55	0.3500	0.2500	0.1000	0.0500	0.0400
56	0.3500	0.3000	0.1000	0.0500	0.0425
57	0.4500	0.3000	0.1000	0.0500	0.0450
58	0.5000	0.3500	0.1000	0.1000	0.0750
59	0.5000	0.3500	0.1000	0.1500	0.1000
60	0.5000	0.3500	0.1500	0.2000	0.1500
61	0.5000	0.4000	0.2000	0.2000	0.2000
62	0.5000	0.4000	0.3000	0.3000	0.3000
63	0.5000	0.3000	0.2500	0.2500	0.2500
64	0.5000	0.3000	0.2500	0.2500	0.2500
65	1.0000	1.0000	0.5000	0.4000	0.4000
66	1.0000	1.0000	0.4500	0.3000	0.3250
67	1.0000	1.0000	0.4500	0.3000	0.3250
68	1.0000	1.0000	0.4500	0.3000	0.3250
69	1.0000	1.0000	0.4500	0.3000	0.3250
70 & over	1.0000	1.0000	1.0000	1.0000	1.0000

The assumed retirement age is 55 for Safety Prop C and all Miscellaneous inactive terminated vested members and actives who are expected to terminate; and, age 51 for Non-Prop C Safety inactive terminated vested members and actives who are expected to terminate.

17. Family Composition

The percentage assumed to be married (including assumption for Domestic Partners, 1994 Proposition H) is shown on the next page. Spouses of male members are assumed to be four years younger than the member and spouses of female members are assumed to be two years older than the member.



Table B-19	
Percentage Married	
Safety Males	85%
Safety Females	55
Miscellaneous Males	75
Miscellaneous Females	52

APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

18. Deferred Member Benefit

The benefit was estimated based on information provided by SFERS staff. The data used to value the estimated deferred benefit were date of birth, date of hire, date of termination, and last pay. Based on the data provided, service credit, highest average salary, and deferred retirement age were estimated. For non-Prop C members, vested terminated members for the miscellaneous group are assumed to retire at age 55 and the safety group at age 51. All Prop C terminated vested members are assumed to begin receiving their benefit at age 55. The estimates were used to compute the retirement benefit, upon which the liabilities are based. For those members without sufficient data or service, accumulated member contribution balances, with interest, were used as the Actuarial Liability.

19. Other

The contribution requirements and benefit values of a plan are calculated by applying actuarial assumptions to the benefit provisions and member information, using the actuarial funding methods described in the following section.

Actual experience of SFERS will not coincide exactly with assumed experiences, regardless of the choice of the assumptions, the skill of the actuary or the precision of the many calculations made. Each valuation provides a complete recalculation of assumed future experience and takes into account all past differences between assumed and actual experience. The result is a continual series of adjustments to the computed contribution rate. From time to time, it becomes appropriate to modify one or more of the assumptions, to reflect experience trends, but not random year-to-year fluctuations.

20. Changes Since Last Valuation

None.



APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

B. Contribution Allocation Procedure

The contribution allocation procedure primarily consists of an actuarial cost method, an asset smoothing method, and an amortization method as described below. All components of the contribution allocation procedure were established prior to the July 1, 2008 actuarial valuation except the amortization method, which was adopted by the Board at their August 13, 2014 meeting.

1. Actuarial Cost Method

The Entry Age Actuarial Cost Method was used for active employees, whereby the normal cost is computed as the level annual percentage of pay required to fund the retirement benefits between each member's date of hire and assumed termination of employment. The normal costs calculated relate only to current member payroll. The Actuarial Liability is the difference between the present value of future benefits and the present value of future normal cost.

2. Asset Valuation Method

For the purposes of determining the Employer's contribution to SFERS, we use the Actuarial Value of Assets. The asset adjustment method dampens the volatility in asset values that could occur because of the fluctuations in market conditions. Use of an asset smoothing method is consistent with the long-term nature of the actuarial valuation process.

The actuarial value is calculated by recognizing 20% of each of the past five years of actual investment returns compared to the expected return (7.40% for the year ending 2019 and 7.50% for the years ending 2015-2018 on the actuarial asset value. The expected return on Actuarial Value of Assets is determined using SFERS actual cash flows and the assumed return. The balance of the actual investment experience is recognized in a similar fashion in future years.

This asset smoothing method started with the market value as of July 1, 2004.

3. Amortization Method

Any Charter change prior to 7/1/2014 has been amortized over 20 years from the date it was first recognized in the valuation. After 7/1/2014, any changes to active member benefits are amortized over a closed 15-year period, and any new changes to inactive or retired member benefits, including Supplemental COLAs, are amortized over a closed five-year period.

Prior to 7/1/2014, the portion of the UAL not attributable to charter changes was amortized over a rolling 15-year period. After 7/1/2014, any sources of UAL due to actuarial gains and losses, assumption changes, or method changes are amortized over a



APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

closed, layered 20-year periods. In addition, the UAL as of July 1, 2013, not attributable to Propositions was re-amortized over a closed 19-year period as of July 1, 2014.

All amortization schedules are determined on a level percent of pay basis which means that for the duration of the amortization schedule, the payment amount increases each year at the assumed wage inflation rate.

The amortization payment on the 2015 assumption changes is being phased in over a five-year period. The phase-in is calculated by multiplying the normal first year amortization payment by 20 percent. For the second year, the amortization schedule is recalculated reflecting the 20 percent payment in the first year and the remaining 19-year period. The recalculated amortization payment is then multiplied by 40 percent. The process is repeated until the full amortization payment is made beginning in the fifth year of the 20-year period. This is the final year of the phase-in.

4. Changes Since Last Valuation

None.



APPENDIX C – SUMMARY OF PLAN PROVISIONS (OLD POLICE AND FIRE)

I. Old Police and Fire Members – Charter Sections 8.559 and 8.595 (Police) and 8.585 and 8.596 (Fire)

1. Membership Requirement

Charter Sections 8.559 and 8.585

Police Officers and Firefighters who became members before November 2, 1976 and retired on or before December 31, 2002 without electing membership in another Section.

Charter Sections 8.595 and 8.596

Active members on November 5, 2002 in Section 8.559 (Police) or Section 8.585 (Fire) who elected to switch to Section 8.595 (Police) or Section 8.596 (Fire) by December 31, 2002.

2. Final Compensation

Monthly salary earnable at the final rank held at termination date, or monthly salary at next lower rank if final rank held for less than one year.

3. Credited Service

One year of service credit is given for each fiscal year with 10 or more full months worked. A partial year (fraction with the numerator equal to months including partial months, and the denominator equal to 10) is given for each fiscal year with less than 10 full months worked.

4. Member Contributions

a. Member:

7.0% of salary, excluding overtime and most premium pay. These contributions are credited with interest annually as determined by the Board.

Charter Sections 8.585, 8.595, and 8.596

Depending on the employer contribution rate, the member contribution rate can increase or decrease by up to 6% of pay.

b. Employer:

The Employer contributes the remaining amounts necessary to maintain the soundness of the Retirement System. Any decrease in the member contribution rate is paid by the City.



APPENDIX C – SUMMARY OF PLAN PROVISIONS (OLD POLICE AND FIRE)

5. Service Retirement

Eligibility

Age 50 with 25 years of Credited Service.

Benefit – Member

Charter Sections 8.559 and 8.585

55% of Final Compensation plus an additional 4% of Final Compensation for each year of credited service in excess of 25 years, subject to a maximum of 75% of Final Compensation.

Charter Sections 8.595 and 8.596

A specified percent of Final Compensation based on the member's age at retirement (factors shown in Table C-1 below) for each year of Credited Service, subject to a maximum of 90% of Final Compensation.

Table C-1City and County of San Francisco Employees' Retirement SystemSections 8.595 (Police) and 8.596 (Fire) – Service Retirement Factors		
Retirement Age	Retirement Factors	
50	2.40%	
51	2.52%	
52	2.64%	
53	2.76%	
54	2.88%	
55 or above	3.00%	

Benefit – Survivor

75% of the service retirement benefit paid to a qualified survivor.



APPENDIX C – SUMMARY OF PLAN PROVISIONS (OLD POLICE AND FIRE)

6. Non-Industrial Disability

Eligibility

10 years of Credited Service.

<u>Benefit – Member</u>

At least 10 but less than 25 years of Credited Service:

1.5% of Final Compensation for each year of Credited Service between 10 and 25 years, subject to a minimum of 33.3% and a maximum of 75% of Final Compensation for Charter Sections 8.559 and 8.585 or 90% of Final Compensation for Charter Sections 8.596.

At least 25 years of Credited Service: Service retirement benefit determined at date of disability.

Benefit – Survivor

75% of the disability retirement benefit paid to a qualified survivor.

7. Industrial Disability

Eligibility

No age or service requirement.

Benefit – Member

If Not Eligible for Service Retirement:

Final Compensation times a percentage of disability, subject to a minimum of 50% and a maximum of 90%, as determined by the Workers' Compensation Appeals Board. Once the member becomes eligible for service retirement, assuming that member earned service and salary increases during the period of disability, the benefit is recalculated using the service and salary rate for the current rank held. The recalculated benefit is based on a minimum of 55% of Final Compensation.

If Eligible for Service Retirement:

Service retirement benefit determined at date of disability, but not less than 55% of Final Compensation.



APPENDIX C – SUMMARY OF PLAN PROVISIONS (OLD POLICE AND FIRE)

Benefit – Survivor

If Not Eligible for Service Retirement:

100% of the disability retirement benefit paid to a qualified survivor. Once the member would have become eligible for service retirement, assuming that member earned service and salary increases from the date of disability to the eligible service retirement date, the benefit is recalculated at 100% of the service retirement benefit, using the service and salary at the eligible service retirement date, not less than 55% of Final Compensation.

If Eligible for Service Retirement:

100% of the disability retirement benefit paid to a qualified survivor, not less than 55% of Final Compensation.

8. Death while an Active Employee

If Death is due to a Non-Work-Related Cause:

- a. <u>Less than 10 Years of Credited Service, or No Qualified Survivor</u> Lump sum benefit equal to the accumulated refund of all employee contributions with interest, plus six months' salary to a designated beneficiary.
- b. <u>At least 10 but less than 25 years of Credited Service</u> Monthly continuation allowance to a qualified survivor equal to the non-industrial disability benefit the member would have been entitled to on the date of death, subject to a minimum of 33.3% of compensation at the time of death.
- c. <u>At Least 25 Years of Credited Service but Less than Age 50</u> Monthly continuation allowance to a qualified survivor equal to 75% of the monthly service retirement benefit the member would have received had the member been age 50 and retired on the date of death.
- d. <u>Eligible for Service Retirement</u> Monthly continuation allowance to a qualified survivor equal to 75% of the monthly service retirement benefit the member would have received had the member been retired on the date of death.

If Death is due to a Work-Related Cause:

a. <u>No Qualified Survivor</u> – Lump sum benefit equal to the accumulated refund of all employee contributions with interest, plus six months' salary to a designated beneficiary. If the death is of a violent nature, an additional lump sum equivalent benefit equal to 12 months' salary is payable.



APPENDIX C – SUMMARY OF PLAN PROVISIONS (OLD POLICE AND FIRE)

- b. <u>Qualified Survivor and Not Eligible for Service Retirement</u> Monthly continuation allowance to a qualified survivor equal to the salary at the date of death. Once the member would have become eligible for service retirement, assuming that member earned service and salary increases from the date of death to the eligible service retirement date, the benefit is recalculated at 100% of the service retirement benefit, using the service and salary at the eligible service retirement date, such allowance shall not be less than 55% of Final Compensation.
- c. <u>Qualified Survivor and Eligible for Service Retirement</u> Monthly continuation allowance to a qualified survivor equal to 100% of the monthly service retirement benefit the member would have received had the member been retired on the date of death, but such allowance shall not be less than 55% of Final Compensation.

9. Withdrawal Benefits

Less than five years of Credited Service: Lump sum benefit equal to the accumulated employee contributions with interest.

Five or more years of Credited Service:

The member may choose one of the following:

- a. Lump sum benefit equal to the accumulated employee contributions with interest.
- b. *Charter Sections 8.559 and 8.585:* Retirement benefit first payable at age 50 equal to 55% of Final Compensation at termination, multiplied by a service fraction, the numerator being the Credited Service of the member at termination, and a denominator of 25.

Charter Sections 8.595 and 8.596: A specified percent of Final Compensation based on the member's age at retirement (factors shown in Table C-1) for each year of Credited Service, subject to a maximum of 90% of Final Compensation.

Cost-of-living adjustments are prorated if the member's accrued service is less than 25 years. COLA will be multiplied by a fraction where the denominator is 25 and the numerator is equal to service at date of termination.

10. Additional Post-retirement Death Benefit

A death benefit payable as a lump sum equal to \$100 for each full year of Credited Service, subject to a maximum of \$3,000, will be paid to a qualified survivor upon the member's death.



APPENDIX C – SUMMARY OF PLAN PROVISIONS (OLD POLICE AND FIRE)

11. Post-retirement Cost-of-Living Benefit

Basic

Monthly benefits are adjusted by 50% of the actual dollar increase or decrease (50% of the percentage increase or decrease for members under Proposition H) in the salary rank or position the member's Final Compensation used to calculate the monthly benefit was based on. A member's monthly benefit will never decrease below its original amount.

Supplemental

Effective July 1 of each fiscal year, if the Retirement System was fully funded based on the Market Value of Assets for the previous year and there are sufficient "excess" investment earnings on the Retirement fund for the previous fiscal year-end, the adjustment could be increased to 3.5% of that member's current monthly benefit less the amount of the Basic COLA above. If "excess" earnings are insufficient to fund a 3.5% increase, then to the extent of "excess" earnings, benefits are increased in increments of 0.5% up to a maximum of 3.5%. For members who worked after November 6, 1996, and before Proposition C passed in 2012, the Supplemental COLA is payable if there are "excess" investment earnings regardless of whether or not the System was fully funded.

12. Changes in this Valuation

None.



APPENDIX C – SUMMARY OF PLAN PROVISIONS (NEW POLICE AND FIRE)

II. New Police and Fire Members – Charter Sections (Police) 8.586, 8.597, 8.602, and 8.605; (Fire) 8.588, 8.598, 8.601, and 8.604; (Sheriff's Department) 8.608; (Miscellaneous Safety) 8.610

1. Membership Requirement

Charter Sections 8.586 and 8.588

Police Officers and Firefighters who became members on or after November 2, 1976.

Charter Sections 8.597 and 8.598

Active members on January 1, 2003 in Section 8.586 (Police) or Section 8.588 (Fire) who had elected to switch to Section 8.597 (Police) or Section 8.598 (Fire) by December 31, 2002; or, new members becoming active on or after January 1, 2003 in Section 8.597 (Police) or Section 8.598 (Fire).

Charter Sections 8.601 and 8.602

Persons who become members of the fire or police department on or after July 1, 2010 and prior to January 7, 2012.

Charter Sections 8.604 and 8.605

Persons who become members of the fire or police department on or after January 7, 2012.

Charter Section 8.608

Sheriff, undersheriffs, and all deputized personnel of the sheriff's department hired on or after January 7, 2012.

Charter Section 8.610

Miscellaneous Safety members hired on or after January 7, 2012.

2. Final Compensation

Charter Sections 8.586, 8.588, 8.597, and 8.598

Average monthly total compensation earnable during any 12 months of Credited Service which average compensation is the highest.

(Pre 1998 – 3 year average of monthly compensation)

Charter Sections 8.601 and 8.602

Average monthly total compensation earnable during the higher of any two consecutive fiscal years of earnings or the twenty-four months of earnings immediately prior to retirement.



APPENDIX C – SUMMARY OF PLAN PROVISIONS (NEW POLICE AND FIRE)

Charter Sections 8.604, 8.605, 8.608, and 8.610

Average monthly total compensation earnable during the higher of any three consecutive fiscal years of earnings or the thirty-six months of earnings immediately prior to retirement. Compensation for any fiscal year shall not include remuneration that exceeds 75% of the IRC 401(a)(17) compensation limit.

3. Credited Service

One year of service credit is given for each fiscal year with 10 or more full months worked. A partial year (fraction with the numerator equal to months including partial months, and the denominator equal to 10) is given for each fiscal year with less than 10 full months worked.

4. Member Contributions

a. Member:

Charter Sections 8.586, 8.588, 8.597, and 8.598

7.5% of salary, excluding overtime and most premium pay. These contributions are credited with interest annually as determined by the Board.

Depending on the employer contribution rate, the member contribution rate can increase or decrease by up to 6% of pay.

Charter Sections 8.601, 8.602, 8.604, 8.605, 8.608, and 8.610

9.0% of salary, excluding overtime and most premium pay. These contributions are credited with interest annually as determined by the Board.

Depending on the employer contribution rate, the member contribution rate can increase or decrease by up to 4% of pay if the base pay rate is less than \$48 per hour or up to 5% of pay if the base pay rate is at or greater than \$48 per hour.

b. Employer:

The Employer contributes the remaining amounts necessary to maintain the soundness of the Retirement System. Any decrease in the member contribution rate is paid by the City.



APPENDIX C – SUMMARY OF PLAN PROVISIONS (NEW POLICE AND FIRE)

5. Service Retirement

<u>Eligibility</u>

Age 50 with 5 years of Credited Service. (Pre 1998 – 50 with 25 years of Credited Service)

Benefit – Member

Charter Sections 8.586 and 8.588

The monthly service retirement benefit is the greater of i) and ii) below, subject to a maximum of 75% of Final Compensation (*Pre 1998 – 70%*)

- i) 2% of Final Compensation for each of the first 25 years of service plus an additional 3% of Average Compensation for each year of Credited Service in excess of 25 years; (*Pre 1998 benefit is calculated under i) only*);
- ii) A specified percent of Final Compensation based on the member's age at retirement (factors shown in Table C-2 below) for each year of Credited Service.

Tab City and County of San Francis Sections 8.586 (Police) and 8.588 Retirement Age	le C-2 co Employees' Retirement System (Fire) – Service Retirement Factors Retirement Factors
50	2.00%
51	2.14%
52	2.28%
53	2.42%
54	2.56%
55 or above	2.70%



APPENDIX C – SUMMARY OF PLAN PROVISIONS (NEW POLICE AND FIRE)

Charter Sections 8.597, 8.598, 8.601, and 8.602

A specified percent of Final Compensation based on the member's age at retirement (factors shown in Table C-3 below) for each year of Credited Service, subject to a maximum of 90% of Final Compensation.

Table C-3City and County of San Francisco Employees' Retirement SystemSections 8.597 and 8.601 (Police), 8.598 and 8.602 (Fire)Service Retirement Factors			
Retirement Age	Retirement Factors		
50	2.40%		
51	2.52%		
52	2.64%		
53	2.76%		
54	2.88%		
55 or above	3.00%		

Charter Sections 8.604, 8.605, and 8.608

A specified percent of Final Compensation based on the member's age at retirement (factors shown in Table C-4 below) for each year of Credited Service, subject to a maximum of 90% of Final Compensation.

Table C-4City and County of San Francisco Employees' Retirement SystemSections 8.605 (Police), 8.604 (Fire) and 8.608 (Sheriff's Department) –Service Retirement Factors		
Retirement Age	Retirement Factors	
50	2.20%	
51	2.30%	
52	2.40%	
53	2.50%	
54	2.60%	
55	2.70%	
56	2.80%	
57	2.90%	
58 and above	3.00%	



APPENDIX C – SUMMARY OF PLAN PROVISIONS (NEW POLICE AND FIRE)

Charter Sections 8.610

A specified percent of Final Compensation based on the member's age at retirement (factors shown in Table C-5 below) for each year of Credited Service, subject to a maximum of 90% of Final Compensation.

Table C-5City and County of San Francisco Employees' Retirement SystemSection 8.610 (Miscellaneous Safety) – Service Retirement FactorsRetirement AgeRetirement Factors			
50	1.800%		
51	1.912%		
52	2.020%		
53	2.132%		
54	2.244%		
55	2.356%		
56	2.468%		
57	2.590%		
58 or above	2.700%		

Benefit – Survivor

50% of the service retirement benefit paid to a qualified survivor.

6. Non-Industrial Disability

Eligibility

10 years of Credited Service.

Benefit – Member

1.5% of Average Compensation for each year of Credited Service, subject to a minimum of 33.3% of Final Compensation, subject to a maximum of 75% of Final Compensation for Charter Sections 8.586 and 8.588 or 90% of Final Compensation for all other Charter Sections.

Benefit – Survivor

50% of the disability retirement benefit paid to a qualified survivor.



APPENDIX C – SUMMARY OF PLAN PROVISIONS (NEW POLICE AND FIRE)

7. Industrial Disability

Eligibility

No age or service requirement.

Benefit – Member

Less than age 50 with 25 Years of Service:

Final Compensation times a percentage of disability, subject to a minimum of 50% and a maximum of 90%, as determined by the Workers' Compensation Appeals Board. If the member is age 50 with 5 years of service, the disability benefit is the service retirement allowance, but not less than 50% of Final Compensation. Once the member becomes eligible for qualified service retirement, assuming that member earned service and salary increases during the period of disability, the benefit is recalculated using the service and salary rate for the rank held at retirement. The recalculated benefit is based on a minimum of 50% of Final Compensation (not to exceed 90% of Final Compensation for Charter Sections 8.597, 8.598, 8.601, 8.602, 8.608, and 8.610).

Age 50 with 25 Years of Service:

The service retirement allowance, but not less than 50% of Final Compensation.

Benefit – Survivor

75% of the disability retirement benefit paid to a qualified survivor.

8. Death while an Active Employee

If Death is Due to a Non-Work-Related Cause:

- a. <u>Less than 10 Years of Credited Service, or No Qualified Survivor</u> Lump sum benefit equal to the accumulated refund of all employee contributions with interest, plus six months' salary to a designated beneficiary.
- b. <u>At least 10 but less than 25 years of Credited Service</u> Monthly continuation allowance to a qualified survivor equal to the non-industrial disability benefit the member would have been entitled to on the date of death, subject to a minimum of 33.3% of Average Compensation at the time of death.
- c. <u>At Least 25 Years of Credited Service but Less than Age 50</u> Monthly continuation allowance to a qualified survivor equal to 50% of the monthly service retirement benefit the member would have received had the member been age 50 and retired on the date of death.



APPENDIX C – SUMMARY OF PLAN PROVISIONS (NEW POLICE AND FIRE)

d. <u>Age 50 with 25 Years of Credited Service</u> – Monthly continuation allowance to a qualified survivor equal to 50% of the monthly service retirement benefit the member would have received had the member been retired on the date of death.

If Death is Due to a Work-Related Cause:

- a. <u>No Qualified Survivor</u> Lump sum benefit equal to the accumulated refund of all employee contributions with interest, plus six months' salary to a designated beneficiary. For Charter Sections 8.586 and 8.588, if the death is of a violent nature, an additional lump sum equivalent benefit equal to 12 months' salary is payable.
- b. Qualified Survivor and Less than Age 50 with 25 Years of Service Monthly continuation allowance to a qualified survivor equal to 100% (*Pre 1998 75%*) of Final Compensation at the date of death. Once the member would have completed 25 years of service and attained age 50, assuming that member earned service and salary increases from the date of death to the eligible service retirement date, the benefit is recalculated at 100% of the service retirement benefit, using the service and salary at the eligible service retirement date. Such allowance shall not be less than 50% of Final Compensation (For Chapter Sections 8.597, 8.598, 8.601, 8.602, 8.608, and 8.610 not to exceed 90% of Final Compensation).
- c. <u>Qualified Survivor and Age 50 with 25 Years of Service</u> Monthly continuation allowance to a qualified survivor equal to 100% (*Pre 1998 75%*) of the monthly service retirement benefit the member would have received had the member been retired on the date of death, not less than 50% of Final Compensation.

9. Withdrawal Benefits

Less than five years of Credited Service:

Lump sum benefit equal to the accumulated employee contributions with interest.

Five or more years of Credited Service:

The member may choose one of the following:

- a. Lump sum benefit equal to the accumulated refund all of employee contributions with interest.
- b. *Charter Sections 8.586 and 8.588*: Retirement benefit first payable at age 50 equal to 2% of Final Compensation at termination for each year of credited service of the member at the date of termination.

Charter Sections 8.597, 8.598, 8.601, 8.602, 8.604, 8.605, 8.608, and 8.610: A specified percent of Final Compensation at termination based on the member's age at retirement (factors shown in Table C-3, C-4, and C-5) for each year of Credited Service, subject to a maximum of 90% of Final Compensation, payable at age 50.



APPENDIX C – SUMMARY OF PLAN PROVISIONS (NEW POLICE AND FIRE)

10. Additional Post-retirement Death Benefit

A death benefit payable as a lump sum equal to \$100 for each full year of Credited Service, subject to a maximum of \$3,000, will be paid to a qualified survivor upon the member's death.

11. Post-retirement Cost-of-Living Benefit

Basic

Monthly benefits are increased or decreased each July 1 by a maximum of 2% per year of the initial monthly benefit. A member's monthly benefit will never decrease below its original amount. Effective July 1, 2009, monthly benefits are increased or decreased by a maximum of 2% of the prior year's monthly benefit.

Supplemental

Effective July 1 of each fiscal year, if the Retirement System was fully funded based on the Market Value of Assets for the previous year and there are sufficient "excess" investment earnings on the Retirement fund for the previous fiscal year-end, the adjustment could be increased to 3.5% of that member's current monthly benefit less the amount of the Basic COLA above. If "excess" earnings are insufficient to fund a 3.5% increase, then to the extent of "excess" earnings, benefits are increased in increments of 0.5% up to a maximum of 3.5%. For members who worked after November 6, 1996, and before Proposition C passed in 2012, the Supplemental COLA is payable if there are "excess" investment earnings regardless of whether or not the System was fully funded.

12. Changes in this Valuation

None.



APPENDIX C – SUMMARY OF PLAN PROVISIONS (MISCELLANEOUS)

III. Miscellaneous Members - Charter Sections 8.509, 8.587, 8.600, and 8.603

1. Membership Requirement

Charter Section 8.509

Employees and Officers, other than Police Officers or Firefighters, who became members before November 2, 1976 and continued as a member without interruption.

Charter Section 8.587

Active Employees and Officers, other than Police Officers or Firefighters, who were members under Section A8.584, and members under A8.587, whose accumulated contributions were in the retirement fund on November 7, 2000, and were not retired. After November 7, 2000, all full-time employees, certified Civil Service employees, or temporary employees who work more than 1,040 hours in any 12-month period; excluding all Police Officers and Firefighters.

Charter Section 8.600

Employees and Officers, other than Police Officers or Firefighters, who become employed on or after July 1, 2010, and prior to January 7, 2012.

Charter Section 8.603

Employees and Officers, other than Police Officers or Firefighters, who become employed on or after January 7, 2012.

2. Average Final Compensation

Charter Sections 8.509 and 8.587

Average monthly compensation earned during any year of Credited Service which average compensation is the highest.

Charter Section 8.600

Average monthly compensation earned during the higher of any two consecutive fiscal years of earnings or the twenty-four months of earnings immediately prior to retirement.

Charter Section 8.603

Average monthly compensation earned during the higher of any three consecutive fiscal years of earnings or the thirty-six consecutive months of earnings immediately prior to retirement. Compensation for any fiscal year shall not include remuneration that exceeds 85% of the IRC 401(a)(17) compensation limit.



APPENDIX C – SUMMARY OF PLAN PROVISIONS (MISCELLANEOUS)

3. Credited Service

One year of service credit is given for each fiscal year with 10 or more full months worked. A partial year (fraction with the numerator equal to months including partial months, and the denominator equal to 10) is given for each fiscal year with less than 10 full months worked. (Exception: for Charter 8.509 members, in the year of retirement, the denominator in the fraction is equal to 12).

4. Member Contributions

a. Member:

Charter 8.509 8.0% of salary.

Charter 8.587, 8.600, and 8.603

7.5% of salary, excluding overtime and most premium pay.

Depending on the employer contribution rate and the base rate of pay of the member beginning on July 1, 2012, the member contribution rate can increase or decrease by up to maximum percentage of pay shown in the following table:

Hourly Rate of Pay*	Maximum Increase / Decrease in Contribution Rate
< \$24	0%
\$24 - \$48	4%
>= \$48	5%

*Adjusted each fiscal year by the percentage increase in the cost-ofliving during the previous calendar year, based on the San Francisco-Oakland-San José CPI-U Index, but not to exceed 3.5%.

These contributions are credited with interest annually as determined by the Board.

If the member elects Social Security, the contributions to the System may be reduced by the amount contributed to Social Security (excluding the Medicare portion). Retirement benefits are actuarially reduced by the shortage, which is the difference between contributions paid at the 8%/7.5% rate and contributions actually paid, plus plan interest.

b. Employer:

The Employer contributes the remaining amounts necessary to maintain the soundness of the Retirement System. Any decrease in the member contribution rate is paid by the City.



APPENDIX C – SUMMARY OF PLAN PROVISIONS (MISCELLANEOUS)

5. Service Retirement

Eligibility

Charter Section 8.509, 8.587, and 8.600

Age 50 with 20 years of Credited Service, or age 60 with 10 years of Credited Service.

Charter Section 8.603

Age 53 with 20 years of Credited Service, age 60 with 10 years of Credited Service, or age 65.

<u>Benefit – Member</u>

Charter Section 8.509, 8.587, and 8.600

The monthly service retirement benefit is the greater of i) and ii) below, subject to a maximum of 75% of Average Final Compensation.

i) A specified percent of Average Final Compensation based on the member's age at retirement (factors shown in Table C-6 below) for each year of Credited Service, effective January 11, 2009.

Table C-6City and County of San Francisco Employees' Retirement SystemSection 8.509, 8.587, and 8.600 Member Service Retirement Factors			
Detirement A go	Retirement	Detirement A go	Retirement
50	1 00/	57	1 70/
30	1.0%	37	1./%
51	1.1%	58	1.8%
52	1.2%	59	1.9%
53	1.3%	60	2.1%
54	1.4%	61	2.2%
55	1.5%	62 or above	2.3%
56	1.6%		

ii) The actuarial equivalent of twice the member's accumulated contributions with interest.



APPENDIX C – SUMMARY OF PLAN PROVISIONS (MISCELLANEOUS)

Charter Section 8.603

The monthly service retirement benefit is a specified percent of Average Final Compensation based on the member's age at retirement subject to a maximum of 75% of Average Final Compensation (factors shown in Table C-7 below).

Table C-7City and County of San Francisco Employees' Retirement SystemSection 8.603 Member Service Retirement Factors			
Retirement		Retirement	
Retirement Age	Factors	Retirement Age	Factors
53	1.000%	60	1.756%
54	1.108%	61	1.864%
55	1.216%	62	1.972%
56	1.324%	63	2.080%
57	1.432%	64	2.188%
58	1.540%	65 or above	2.300%
59	1.648%		

Benefit – Survivor

50% of the service retirement benefit paid to a qualified survivor.

6. Disability

Eligibility

10 years of Credited Service.

<u>Benefit – Member</u>

1.8% of Average Final Compensation for each year of Credited Service, maximum of 75% of Average Final Compensation. If the benefit is less than 40% of Average Final Compensation, additional Credited Service had the member worked to age 60 can be added to the current Credited Service, in order to adjust the benefit to 40% of Average Final Compensation.

Benefit – Survivor

50% of the disability retirement benefit paid to a qualified survivor.



APPENDIX C – SUMMARY OF PLAN PROVISIONS (MISCELLANEOUS)

7. Death while an Active Employee

If Not Eligible for Service Retirement:

Lump sum benefit equal to the accumulated refund of all employee contributions with interest, plus six months' salary to a designated beneficiary. If the death is of a violent nature and job-related, an additional lump sum equivalent benefit equal to 12 months' salary is payable.

If Eligible for Service Retirement:

A qualified spouse may elect i) or ii) below:

- i) Lump sum benefit equal to the accumulated refund of all employee contributions with interest, plus six months' salary to a designated beneficiary.
- ii) A benefit equal to 50% of the service retirement benefit the member would have received had the member retired for service on the date of death.

8. Withdrawal Benefits

Charter 8.509 members with less than ten years of Credited Service or less than \$1,000 in accumulated contributions and Charter 8.587, 8.600, and 8.603 members with less than five years of Credited Service:

Lump sum benefit equal to the accumulated employee contributions with interest.

Charter 8.509 members with ten or more years of Credited Service or accumulated contributions exceeding \$1,000 and Charter 8.587 and 8.600 members with five or more years of Credited Service:

The member may choose one of the following:

- i) Lump sum benefit equal to the accumulated refund all of employee contributions with interest.
- ii) A deferred retirement benefit payable on or after age 50 equal to the actuarial equivalent of twice the member's accumulated contributions with interest as of the retirement date.

Charter 8.603 members with five or more years of Credited Service:

The member may choose one of the following:

- i) Lump sum benefit equal to the accumulated refund all of employee contributions with interest.
- ii) A deferred retirement benefit payable on or after age 53 equal to the actuarial equivalent of 150% of the member's accumulated contributions with interest as of the retirement date.



APPENDIX C – SUMMARY OF PLAN PROVISIONS (MISCELLANEOUS)

9. Additional Post-retirement Death Benefit

A death benefit payable as a lump sum equal to \$100 for each full year of Credited Service, subject to a maximum of \$3,000, will be paid to a qualified survivor upon the member's death.

10. Post-retirement Cost-of-Living Benefit

Basic

Monthly benefits are adjusted each July 1 by the accumulated change in the Consumer Price Index to the nearest 1%, with a maximum increase or decrease of 2% per year of the prior year's monthly benefit. A member's monthly benefit will never decrease below its original amount.

Supplemental

Effective July 1 of each fiscal year, if the Retirement System was fully funded based on the Market Value of Assets for the previous year and there are sufficient "excess" investment earnings on the Retirement fund for the previous fiscal year-end, the adjustment could be increased to 3.5% of that member's current monthly benefit less the amount of the Basic COLA above. If "excess" earnings are insufficient to fund a 3.5% increase, then to the extent of "excess" earnings, benefits are increased in increments of 0.5% up to a maximum of 3.5%. For members who worked after November 6, 1996, and before Proposition C passed in 2012, the Supplemental COLA is payable if there are "excess" investment earnings regardless of whether or not the System was fully funded.

11. Changes in this Valuation

None.



APPENDIX C – SUMMARY OF PLAN PROVISIONS (COST SHARING PROVISIONS)

IV. Cost Sharing Provisions – Adjusted Contribution Rates

The table below shows the adjustment to the employee contribution rate based on the calculated net employer contribution rate. There are three different adjustment schedules which apply to different groups of employees.

	Adjustment to Employee Contribution Rate			
Net Employer Contribution Rate	Group 1	Group 2	Group 3	
0.00% - 0.00%	-4.00%	-5.00%	-6.00%	
0.01% - 1.00%	-4.00%	-4.50%	-5.00%	
1.01% - 2.50%	-3.75%	-4.25%	-4.75%	
2.51% - 4.00%	-3.50%	-4.00%	-4.50%	
4.01% - 5.50%	-2.50%	-3.00%	-3.50%	
5.51% - 7.00%	-2.00%	-2.50%	-3.00%	
7.01% - 8.50%	-1.50%	-2.00%	-2.00%	
8.51% - 10.00%	-1.00%	-1.50%	-1.50%	
10.01% - 11.00%	-0.50%	-0.50%	-0.50%	
11.01% - 12.00%	0.00%	0.00%	0.00%	
12.01% - 13.00%	0.50%	0.50%	0.50%	
13.01% - 15.00%	1.00%	1.50%	1.50%	
15.01% - 17.50%	1.50%	2.00%	2.00%	
17.51% - 20.00%	2.00%	2.50%	3.00%	
20.01% -22.50%	2.50%	3.00%	3.50%	
22.51% - 25.00%	3.50%	4.00%	4.50%	
25.01% - 27.50%	3.50%	4.00%	4.50%	
27.51% - 30.00%	3.75%	4.25%	4.75%	
30.01% - 32.50%	3.75%	4.25%	4.75%	
32.51% - 35.00%	4.00%	4.50%	5.00%	
35.01% +	4.00%	5.00%	6.00%	

Group 1: Miscellaneous members earning between \$24 per hour and \$48 per hour, and Police or Fire members hired after June 30, 2010 earning less than \$48 per hour.

Group 2: Miscellaneous members earning \$48 per hour or more, and Police or Fire members hired after June 30, 2010 earning \$48 per hour or more.

There is no adjustment for Miscellaneous members earning less than \$24 per hour.

The hourly rates shown above are for the fiscal year ending 2013. Each fiscal year these hourly rates are adjusted by the percentage increase, not to exceed 3.5%, in the cost-of-living during the previous calendar year determined by the CPI-U for San Francisco-Oakland-San José.

Group 3: Police and Fire members hired before July 1, 2010.



APPENDIX C – SUMMARY OF PLAN PROVISIONS (COST SHARING PROVISIONS)

Note: The summary of major plan provisions is designed to outline principal plan benefits. If the SFERS staff should find the plan summary not in accordance with the actual provisions, the actuary should immediately be alerted so the proper provisions are valued.



APPENDIX D – GLOSSARY OF TERMS

1. Actuarial Liability

The Actuarial Liability is the difference between the present value of all future system benefits and the present value of total future normal costs. This is also referred to by some actuaries as the "accrued liability" or "actuarial accrued liability."

2. Actuarial Assumptions

Estimates of future experience with respect to rates of mortality, disability, turnover, retirement rate or rates of investment income, and salary increases. Demographic actuarial assumptions (rates of mortality, disability, turnover, and retirement) are generally based on past experience, often modified for projected changes in conditions. Economic assumptions (salary increases and investment income) consist of an underlying rate in an inflation-free environment plus a provision for a long-term average rate of inflation.

3. Accrued Service

Service credited under the System which was rendered before the date of the actuarial valuation.

4. Actuarial Equivalent

A single amount or series of amounts of equal actuarial value to another single amount or series of amounts, computed on the basis of appropriate actuarial assumptions.

5. Actuarial Cost Method

A mathematical budgeting procedure for allocating the dollar amount of the actuarial present value of a retirement system benefit between future normal cost and actuarial accrued liability. Sometimes referred to as the "actuarial funding method."

6. Actuarial Gain (Loss)

The difference between actual experience and actuarial assumption anticipated experience during the period between two actuarial valuation dates.

7. Actuarial Present Value

The amount of funds currently required to provide a payment or series of payments in the future. It is determined by discounting future payments at predetermined rates of interest, and by probabilities of payment.



APPENDIX D – GLOSSARY OF TERMS

8. Amortization

Paying off an interest-discounted amount with periodic payments of interest and principal – as opposed to paying off with a lump sum payment.

9. Normal Cost

The actuarial present value of retirement system benefits allocated to the current year by the actuarial funding method.

10. Unfunded Actuarial Liability (UAL)

The Unfunded Actuarial Liability represents the difference between Actuarial Liability and valuation assets. This value is sometimes referred to as "unfunded actuarial accrued liability."

Most retirement systems have Unfunded Actuarial Liabilities. They typically arise each time new benefits are added and each time experience losses are realized.

The existence of unfunded actuarial accrued liability is not in itself an indicator of poor funding. Also, Unfunded Actuarial Liabilities do not represent a debt that is payable today. What is important is the ability of the plan sponsor to amortize the Unfunded Actuarial Liability and the trend in its amount (after due allowance for devaluation of the dollar).





Classic Values, Innovative Advice